



STAFF REPORT

MEETING DATE:	December 13, 2016
SUBJECT:	Terminate Technical Services Agreement (TSA) with New Venture Advisors and Authorize new TSA for the Far-Northern California Consolidated Goods and Freight Hub Study
AGENDA ITEM:	7
STAFF CONTACT:	Daniel Wayne, Senior Transportation Planner

SUMMARY:

In consultation with project partners, the scope of work for the Far-Northern California Consolidated Goods and Freight Hub Study has been revised and a new Technical Services Agreement (TSA) is needed.

STAFF RECOMMENDATION:

It is recommended that the board of directors authorize the executive director to:

- 1) Terminate Technical Services Agreement (TSA) No. 2016-05 with New Venture Advisors LLC; and
- 2) Authorize the executive director to execute a new Technical Services Agreement with a qualified responsive bidder to finish the Far-Northern California Consolidated Goods and Freight Hub Study (see attached scope of work), for a term ending June 30, 2017, not to exceed \$50,000.

DISCUSSION:

SRTA partnered with Superior California Economic Development and Growing Local (a coalition of North State agriculture industry advocates) in obtaining a \$125,000 Caltrans Strategic Partnerships Grant to study the feasibility and potential benefits of a goods and freight hub located in the Shasta Region. The purpose of such a hub is to support the efficient aggregation, wholesale brokerage, and transport of commodities within the North State and to external markets. SRTA contracted with New Venture Advisors to develop a business case for the hub, focusing on the North State's agriculture industry. A project kick-off meeting was held with agriculture industry stakeholders and the attached technical report was produced, detailing the North State's production clusters; processing capacity; wholesale buyer and distribution networks; demand for local foods; and opportunities for collaborative industry development. Based on this initial stakeholder input and data analysis, it became clear to SRTA staff and project partners that a bricks-and-mortar food hub would not be financially viable given current production levels.

Industry leaders recommended giving 'ag-of-the-middle' producers (those between \$2,000 and \$100,000 in annual production) a distribution-based incentive to scale up production along with a way to collectively reduce transportation costs. As an interim objective to the ultimate goal of a physical facility in our region, the scope of work will now focus on the consolidated collection and delivery of regional products to a high-volume buyer in the Sacramento region. The final planning product will connect at least two Northern Sacramento Valley agriculture production clusters to the Sacramento Food Bank or a similar well-established distributor. The new RFP scope of work is attached.

Due to the change in scope of work, the current TSA with New Venture Advisors needs to be terminated. The \$60,000 in work for the attached Phase I Study will be used to inform Phase II resulting from this new procurement.

A new procurement process was administered, with responsive bids submitted by _____. _____ is recommended based on lowest fee and qualifications. (Note to TAC: An update of the procurement results will be provided at the TAC meeting).

While the executive director has authority to approve TSA's under \$60,000, SRTA Board of Directors approval is recommended since the work related to the prior, larger TSA now being terminated.

ALTERNATIVES:

The board of directors may choose to finish the business plan for a bricks-and-mortar goods and freight hub as per the original scope of work, or direct staff to issue a new request for bids.

OTHER AGENCY INVOLVEMENT:

Caltrans provides grant funds and has formally agreed to a scope and budget amendment (see attached approval letter). Project partners include Superior California Economic Development and Growing Local. Caltrans and the Shasta County Department of Health and Human Services staff helped review bidder qualifications and fees. *///The Technical Advisory Committee (TAC) concurs with the staff recommendation.///*

FINANCING:

The project is funded by a \$125,000 Caltrans Strategic Partnerships grant. The proposed change in consultant has no financial impact to the agency. The \$60,000 in work completed by New Venture Advisors and the \$50,000 in work proposed to be completed by _____ is consistent with the original \$110,000 grant budget for consultants. In addition, the grant provides up to \$15,000 for SRTA staff time for project management and grant administration. A local match of \$31,250 is being met through in-kind contributions from project partners and additional SRTA staff time not covered by the grant. All amounts are currently budgeted in the FY 2015/16 Overall Work Program (Work Element 707.04, Goods and Freight Coordination and Planning).

Daniel S. Little, AICP, Executive Director

Attachments:

Caltrans Approval of Amendment No. 1 to the Strategic Partnerships Grant Contract
Far-Northern California Food Hub Study, Phase I: Secondary Research Technical Memo
Request for Bids

DEPARTMENT OF TRANSPORTATION
OFFICE OF COMMUNITY & REGIONAL PLANNING
1657 RIVERSIDE DRIVE, MS-7
REDDING, CA 96001-0536
PHONE (530) 229-0517
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*Serious Drought.
Serious drought.
Help save water!*

October 18, 2016

Mr. Dan Little,
Executive Director, AICP
Shasta Regional Transportation Agency
1255 East Street, Suite 202
Redding, CA 96001

Dear Mr. Little:

Caltrans District 2 is pleased to advise you of our approval of the Shasta Regional Transportation Agency (SRTA) Strategic Partnership Planning Grant Formal Amendment No. 1. The original documents will now be forwarded to Caltrans Office of Regional and Interagency Planning for activation in our accounting system.

We look forward to continued coordination with the SRTA Board and staff. If you have any questions or concerns, please contact your regional planning liaison, Mr. Aaron Casas at (530) 225-4732 or by email at aaron.casas@dot.ca.gov.

Sincerely,

A handwritten signature in cursive script that reads "Kathy Grah".

Kathy Grah, CHIEF
Office of Community and Regional Planning
Caltrans District 2

Enclosure

c. Jacqueline Hodaly, Caltrans Regional Planning
Tyler Monson, Caltrans Regional Planning
Aaron Casas, Caltrans D2

SCOPE OF WORK - AMENDMENT #1
Northern Sacramento Valley
Agriculture Industry Clustering & Consolidated Goods Movement Plan

BACKGROUND

SRTA was awarded grant funds to undertake the 'Far-Northern California Consolidated Goods and Freight Hub Study'. SRTA contracted with a consultant, New Venture Associates, to assist with the project. A kick-off meeting with industry stakeholders was held and a secondary data research report was prepared, covering regional agriculture production, regional agriculture demand, and recommendations for collaborative industry development. While performing stakeholder outreach, project proponents were faced with substantial push-back. Industry stakeholders felt that concept of a bricks-and-mortar hub was premature without first addressing the necessary critical mass of agricultural production.

In order for a Far-Northern California Food Hub to be financially viable, 'ag-of-the-middle' producers must scale up production and reduce transport costs. An opportunity was identified by project partners to link Northern Sacramento Valley producers to larger markets via the existing Sacramento Food Bank. The project scope of work was adjusted to address this opportunity – the end product being an operational plan for the consolidated aggregation and delivery of food products from two Northern Sacramento Valley food clusters to the Sacramento Food Bank.

AMENDED SCOPE OF WORK (BASED ON REMAINING \$55,800 GRANT BALANCE)

I. Project Administration and Management

Task 1.1 – Administer procurement and contracting process for technical services (SRTA)

Task 1.2 – Grant contract fiscal management (SRTA)

Deliverable(s) – Technical services agreement, quarterly reports, invoicing

II. Data Development

Task 2.1 – Complete the acquisition of applicable existing transportation and agriculture industry data. Format data for spatial analysis and travel demand modeling.

Deliverable(s) – Data files

III. Stakeholder Outreach and Consultation

Task 3.1 – Solicit and evaluate potential cluster 'pollinators' (i.e. an entity engaged in the identified cluster that is motivated and qualified to function as an effective agent/catalyst for future growth and increased producer participation)

Task 3.2 – Perform 'snowball sample survey' for the two most promising clusters, beginning with the selected 'pollinator' at the center of each cluster.

Task 3.3 – Augment existing data with data obtained from agriculture industry cluster survey respondents (e.g. food production locations, underutilized land resources and facilities, etc)

Deliverable(s) – Documentation of outreach and results/analysis of snowball sample survey

IV. Technical Analysis

Task 4.1 – Apply University of Tennessee study* regarding delivery distance and operational scale as factors of economic competitiveness in food production to the context of the project area.

**Locational Advantage and the Impact of Scale: Comparing Local and Conventional Fruit and Vegetable Transportation Efficiencies*

Task 4.2 – Visually map the organizational relationships between prospective cluster participants (i.e. the relational links between producers, processors, broker/distributors, buyers, etc.) and the spatial relationship between cluster resources.

Task 4.3 – For the two selected clusters: a) model the transportation network based delivery perimeter based on findings from Task 4.1; b) assess the adequacy of existing infrastructure and the benefits of specific infrastructure improvement, if needed; and c) model vehicle miles traveled and associated greenhouse gas emissions with the project and without the project for comparison.

Deliverable(s) – Technical Analysis memo

V. Organizational-Operational Plan Between Selected Cluster and the Sacramento Food Bank

Task 5.1 – Organize and facilitate meetings and facilitate communications between cluster pollinators and the Sacramento Food Bank.

Task 5.2 – Develop a joint organizational and operational plan between selected clusters and the Sacramento Food Bank for the consolidated aggregation and delivery of food products.

Deliverable(s) – Organizational and operational plan

VI. Final Report

Task 6.1 – Prepare final report summarizing planning process, consolidating interim findings and deliverables, and providing recommendations and next steps. Post final report online and present to SRTA Board of Directors and project partners/participant organizations as appropriate.

Deliverable(s) – Final report in electronic format

Far Northern California Food Hub Study

Phase I: Secondary Research Technical Memo

Developed by New Venture Advisors, May 2016 for Internal Project Use

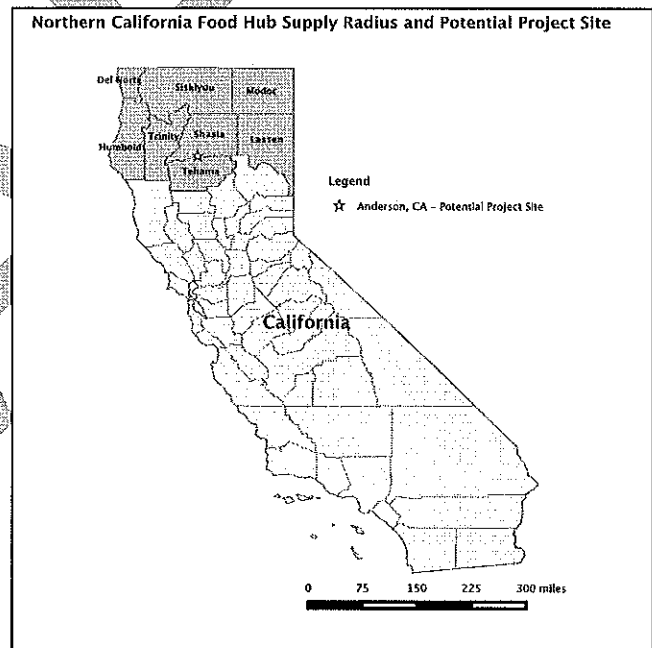
INTRODUCTION

Shasta Regional Transportation Agency (SRTA), Superior California Economic Development (SCED), and Growing Local formed a partnership in 2015 to explore the feasibility of a centrally located hub to address the California North State economy's lack of intermodal infrastructure for aggregation, wholesale, and distribution of regional commodities. SRTA secured a 'Strategic Partnerships' planning grant from the California State Department of Transportation (Caltrans) to support the group's efforts. New Venture Advisors, a business advisory firm specializing in local food systems development, was selected by the group to conduct a feasibility study, develop a business plan, and deliver a demonstration project from 2016-2017.

The prospective hub is intended to serve regional growers and producers of agriculture-related commodities in the eight northernmost counties that comprise the California North State economy, increasing their market access by facilitating sales and distribution, and potentially providing packing, processing, technical assistance, and other services. These counties are shown in green on the map to the right: Del Norte, Siskiyou, Modoc, Humboldt, Trinity, Shasta, Lassen, and Tehama. The hub would likewise support regional wholesale buyers of local agricultural products by aggregating supply and supporting inbound distribution. By optimizing and increasing the flow of regional commodities, the hub is expected to drive positive economic and employment impact within the region.

The hub also aims to reduce greenhouse emissions and more efficiently utilize California's intermodal freight corridors, as presented in the team's response to the California Air Resources board's call for California Sustainable Freight Pilot Project Ideas. As such, the ideal location for the hub will provide direct access to Interstate 5 and freight rail service. The project team has recommended analysis of a site in the city of Anderson that would achieve these objectives, as depicted with a star on the map above.

This memo summarizes the secondary research that has been conducted by New Venture Advisors as the first phase of analysis for this project. It provides a detailed review of the production, processing, distribution, and sale of agricultural commodities from the region, and highlights existing local food systems development initiatives within the region. The goal of this initial phase of research is to ground the reader in the current regional agricultural system, and to identify potential opportunities for a food hub to foster systems improvement. Recommendations will be made on specific areas for greater investigation in the subsequent primary research phase of this project. The findings herein are generally limited by the nature of large data sets and secondary sources, and therefore should not be taken as final recommendations, but carefully investigated and supported through primary research.



SUMMARY OF KEY INSIGHTS AND RECOMMENDATIONS

Regional Geography & Industry Clusters

This eight county region of the California North State is diverse in terms of geography and agricultural production. The prospective project site is located in Shasta County, which spans the northern most region of the Sacramento Valley and stretches into the Cascade Mountains, coming close to Mount Shasta itself. The region also includes two coastal counties, Del Norte and Humboldt.

A cluster analysis region was conducted using the U.S. Cluster Mapping tool developed by the Massachusetts Institute of Technology and Harvard Business School in partnership with the United States Economic Development Administration. The tool is designed to identify pockets of high activity among related industries, which are grouped into clusters. The tool defines "strong clusters" as a group of related industries whose relative employment specialization share puts them in the top 25% of regions across the U.S. for that cluster.¹ The existence of strong clusters is said to spur and support innovation in a certain set of industries, due to the ability to more equally share resources, achieve synergy, and collaborate.

The cluster analysis revealed that both Agricultural Inputs and Services, and Fishing are considered to be strong clusters for the North State region.

The role of agriculture varies from county to county within the region. While there is a significant level of production across all eight counties, agriculture only ranks as a primary employer in Modoc County, where it is the second most important industry in terms of employment. Both coastal counties, Del Norte and Humboldt have significant fishing industries.

Shasta County, and the Redding area in particular, is well-positioned as a transportation hub for the North State region, as the area is well-served by major roadways and railways that provide connection to major markets in adjacent regions.

Regional Agricultural Production

Regional production analysis revealed almost \$1 billion in agricultural production across the region. The table below shows the value of production by category across the region's counties.

Supply Radius - Value of Agricultural Production - 2012

County	Vegetables, melons, potatoes, & sweet potatoes (\$1000)	Fruits, tree nuts, and berries (\$1000)	Poultry & Eggs (\$1000)	Cattle & Calves (\$1000)	Milk from Cows (\$1000)	Hogs & Pigs (\$1000)	Grains, oilseeds, dry beans, and dry peas (\$1000)	Total Value of Agricultural Products (\$1000)
Del Norte	25	117	17	1,818	17,214	3	D	35,651
Humboldt	3,917	1,882	60	(D)	73,264	24	124	203,260
Lassen	2,165	(D)	110	22,691	(D)	13	1,882	72,671
Modoc	17,577	51	13	30,891	(D)	D	D	106,606
Shasta	629	6,559	105	25,751	(D)	28	5,351	65,622
Siskiyou	26,549	947	71	28,184	2,663	57	18,654	223,096

¹ (Harvard Business School 2016)

Tehama	330	158,116	279	41,968	21,188	679	5,479	240,818
Trinity	(D)	868	37	(D)	-	27	-	5,161
Total	51,192	168,540	692	151,303	114,329	831	31,025	952,885

(D): Information withheld in order to protect privacy of producer. Source: 2012 USDA Census of Agriculture

This table reveals that the most important product sets in the region, in terms of production value, are Fruits, tree nuts, and berries, (\$168.5 million) and Cattle and calves (\$151.3 million).

Tehama County is the top producer for both of these product categories, and accounts for 93% of the value of fruits, tree nuts, and berries produced in these eight counties.

Key Insights:

- **Production is varied across the North State region:** Both in terms of the level of production occurring in each county and the type of products that are being produced. An analysis of top fruits and vegetables being grown in these eight counties revealed a diverse set of products that could potentially feed into a food hub. Further, the level of production varies dramatically across the region, with Tehama County producing \$240.8 million in agricultural products annually, while Trinity County is producing just \$5.1 million. Further research might examine the differing needs of producers operating in these different contexts.
- **Lack of strong produce processing:** The cluster analysis and additional secondary research revealed that this area does not have a strong fruit and vegetable processing industry, with the exception of Tehama County, which is listed as having a high level of specialization in this sector. Additional research should work to identify potential need among small-medium producers for additional processing services.
- **Moderately developed wholesale/distribution cluster – lack of emphasis on local:** Cluster analysis and additional research revealed a fairly strong wholesale industry in the North State. However, existing food wholesalers and distributors in the area do not seem to have a strong focus on local distribution.

Regional Agricultural Demand

Demand analysis revealed a growing market for locally sourced food within the North State region, and indicated that an Anderson based food hub would be well-positioned to fulfill additional demand for regionally sourced products in important metropolitan markets within adjacent regions.

Households in this eight county region of Northern California spent a combined \$1.435 billion on food between July 2014-June 2015. The table below breaks this number down by product sets that are relevant to this potential food hub.

Consumer Spending – Eight County Region

Fruit & Vegetables	Cereals & Bakery Products	Meat, Poultry, Fish, & Eggs	Dairy Products
\$282,856,853	\$177,211,522	\$317,276,783	\$150,970,585

Source: BLS CEX 2014; ACS 2014

Meat, poultry, fish & eggs constitute the largest expenditure on food, with produce being the second largest category in terms of consumer spending.

There are several important metropolitan areas within 300 miles of Shasta County that may be potential markets for the hub to sell into. These are Reno, Nevada, the San Francisco Bay Area, and Sacramento. All are within a four-hour drive from Anderson, CA. The Sacramento MSA and San Francisco Bay Area are both accessible primarily by I-5. Reno is connected to Anderson, CA via Hwy-44/US-395 or I-80.

The table below shows combined household expenditures on each product category for these metropolitan areas. Redding, CA is also included, as it is the largest urban area within the eight northern counties.

Consumer Spending – Major Markets²

Region	Fruit & Vegetables	Cereals & Bakery Products	Meat, Poultry, Fish & Eggs	Dairy Products	Total Food Expenditures
Redding, CA	\$100,577,555	\$63,012,444	\$112,816,511	\$53,681,755	\$510,400,800
Reno - Sparks, NV Metro Area	\$239,077,581	\$149,783,544	\$268,170,154	\$127,604,058	\$1,213,246,710
Sacramento – Arden – Arcade – Roseville Metro Area	\$1,142,167,073	\$715,574,552	\$1,281,153,669	\$609,614,474	\$5,796,153,870
San Francisco – Oakland – Fremont Metro Area	\$2,356,277,470	\$1,476,222,030	\$2,643,005,211	\$1,257,627,614	\$11,957,398,440

Sources: BLS CEX By Region July 2014-June 2015; 2012 ACS Five Year Estimates

The analysis identified significant existing local sourcing activity across all major potential wholesale buyer groups: institutions, retail, and restaurants. The presence of farmers markets, community supported agriculture (CSAs), and farm to school programs in the region indicates strong consumer interest in accessing local food. Further, the ongoing food hub projects in this region suggest that a number of stakeholders have also identified a need to connect regional producers with wholesale markets.

Key Insights:

- **Prospective project site well positioned to capitalize on major markets:** Secondary research revealed the purchasing power of markets such as Reno, NV, the San Francisco Bay Area, and Sacramento region, and confirmed that the project site is well positioned to distribute local food to customers in these large metropolitan areas.
- **Interest in local among all buyer types:** The North State region is home to a number of local purchasing efforts being undertaken by school districts, hospitals, colleges, and grocery stores. This food hub study should work to capitalize on existing interest in local food and work through secondary to identify barriers preventing these buyers from sourcing additional local food.
- **Presence of strong direct to consumer outlets:** There are a significant number of farmers markets and CSAs across the region, particularly in Shasta and Humboldt counties. The presence of these sales channels suggests growing consumer demand for local food in the region, which is often a leading indicator of increased wholesale purchasing of local products.

² Census stopped using MSAs as a way of breaking down data in 2013 -- population estimates are based on 2012 ACS 5-year estimates.

Recommendations

As this project continues into the primary research phase, there are several important areas for additional research that have been revealed by this secondary research:

- **Product set to focus on in primary research:** Production in the region is varied and the food hub will need to make some critical decisions about the type of products it will focus on. This will depend in large part upon the types of products being demanded by wholesale buyers in the region and in nearby metropolitan markets, which the next phase of research should explore in depth. That said, the preliminary production and demand levels assessed in this secondary research recommend a greater focus on the following product categories: fruits, vegetables, nuts, and wild rice. One key barrier to further explore is the lack of produce distribution and processing infrastructure in the North State. Shasta County is the most important producer of wild rice in the state and production is also high in Modoc County, providing both supply and product differentiation reasons for further evaluation. Cattle, dairy, and fish should also be considered, but careful attention should be paid to the processing needs of these producers and the regulatory requirements associated with handling these products.
- **Production counties to focus on:** While there is agricultural production occurring in all eight of the counties included in the supply radius, five of these counties emerged as particularly important potential supply centers: Tehama, Siskiyou, Modoc, Humboldt and Shasta. Tehama County has the highest total value of agricultural production at over \$240M, and produces 93% of the region's fruit, tree nuts and berries. Siskiyou County has the second highest total agricultural production value at \$223M, and is the leading producer of vegetables in the region. Siskiyou is followed by Modoc County as the second highest producer of vegetables, and as mentioned in above, is an important producer of wild rice. Modoc also has the highest percentage of the county's workforce employed in agriculture at 15.60%. Humboldt has the 3rd highest total value of agricultural production at \$203M, the highest value of dairy production at \$73M, as well as the greatest number of organic farms. Finally, while Shasta County ranks fifth in overall production value, fruit production is second only to Tehama and the county is ideally positioned to host the food hub site based on intermodal freight access. It will be critical to successfully engage growers in these counties in interviews and surveying to evaluate their needs. Siskiyou, Shasta and Tehama counties are all crossed by I-5, making them ideal counties for initial distribution to a central food hub.
- **Demand markets to focus on:** Within the eight county region, Humboldt and Shasta counties emerged as leaders in local food sourcing, and therefore interesting potential markets to examine further through primary research efforts. Additionally, the accessibility of major markets such as Reno, Nevada, Sacramento, and the San Francisco Bay Area make all three of these areas important potential markets for a food hub.
- **Status of food hub projects in development:** In the next phase of research, it is recommended that the team look for opportunities for collaboration with existing local food distribution projects in the region and in nearby metropolitan markets: Sacramento Food Hub, Surprise Valley Food Hub, California Food Hub Network.
- **Assess demand for processing:** Producer interviews and surveys should analyze the level of need for produce processing, as well as processing in other product categories. Demand interviews and surveys should assess buyer interest in purchasing fresh cut or frozen produce and other agricultural products.
- **Better understand profile of fishing operations in coastal counties:** Secondary research alone doesn't provide a clear picture of the needs of the fishing industry in Humboldt and Del Norte counties. For example, the Department of Fish and Wildlife does not report on the size or sales channels used by most fishing operations, therefore it is difficult to ascertain through secondary analysis alone, whether there may be an opportunity for a food hub to work with small fishing operations in order to improve distribution of local seafood.
- **Identify additional local sourcing efforts across buyer groups:** Through interviews and surveys, identify local sourcing efforts currently underway in these groups that may not have emerged through secondary research alone. Additionally, identify barriers currently preventing these buyer groups from sourcing local goods.

REGIONAL BACKGROUND AND DEMOGRAPHICS

This project focuses on the eight northernmost counties of California, shown in green on the map to the right: Del Norte, Siskiyou, Modoc, Humboldt, Trinity, Shasta, Lassen, and Tehama. The proposed site for a food hub serving producers in the Northern California region is in Anderson, CA, which is located in Shasta County. Anderson is depicted with a star on the map.

California is an incredibly diverse state in terms of not only population demographics, but also climate, geography, and regional economies. In order to best understand this region and the potential for a food hub located in the Shasta area, this analysis will first provide an overview of the North State region, before delving into a food system overview that explains the economic landscape as it relates to Northern California and the way in which food moves across the region.

Regional Overview and Demographic Profile

Shasta County and Eight County Region – Demographic Profile

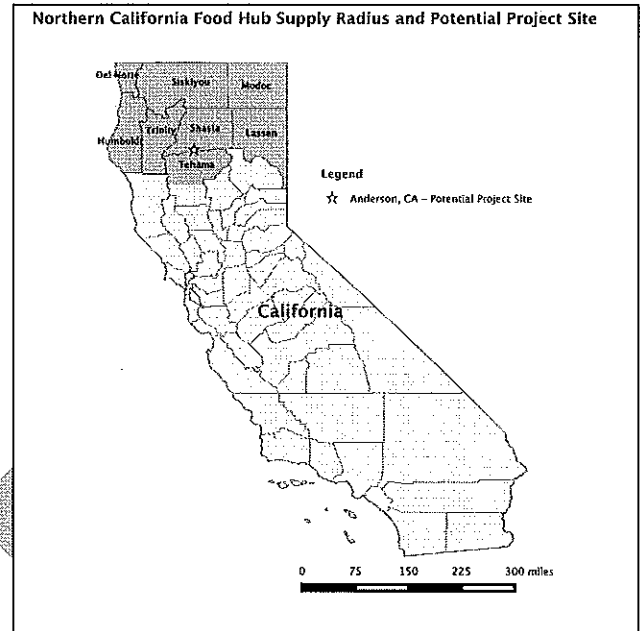
This eight county region of Northern California is diverse in terms of geography and agricultural production. The project site is located in Shasta County, which spans the northern most region of the Sacramento Valley and stretches into the Cascade Mountains, coming close to Mount Shasta itself. The region also includes two coastal counties, Del Norte and Humboldt, both of which have significant fishing industries.

Shasta County is located in Northern California and is positioned relatively equidistant from the Western and Eastern borders of the state, along Interstate 5. The county is home to 178,520 residents, making it the most populous of California's eight northernmost counties.³ Redding, CA is the county seat of Shasta and the most populous city in this region, with around 90,725 residents in 2014.⁴

Shasta County is demographically similar to the other seven most northern counties of the state. All are predominantly white, ranging from 62.0% white in Del Norte County to 80.7% white in Shasta County. There is a significant population of Hispanic Americans in the region as well.

In 2014, median household income in the region ranged from \$36,862 in Trinity County to a high of \$44,556 in Shasta County. Unemployment rates in all but one of these counties (Siskiyou 7.50%) were higher than in the state as a whole. While California had an unemployment rate 11.0% in 2014, unemployment in these 7 counties ranged from 11.30% (Humboldt County) to 16.10% (Tehama County).

In 2014, the median owner-occupied property value in Shasta County was \$213,700 (down from \$233,400 in 2012). This is considerably lower than the statewide median owner-occupied property value, which was \$371,400 in the same year. It is much higher than median owner-occupied property value, which was \$156,900 in 2014, down from \$158,700 in 2012.⁵



³ (American Community Survey 2014)

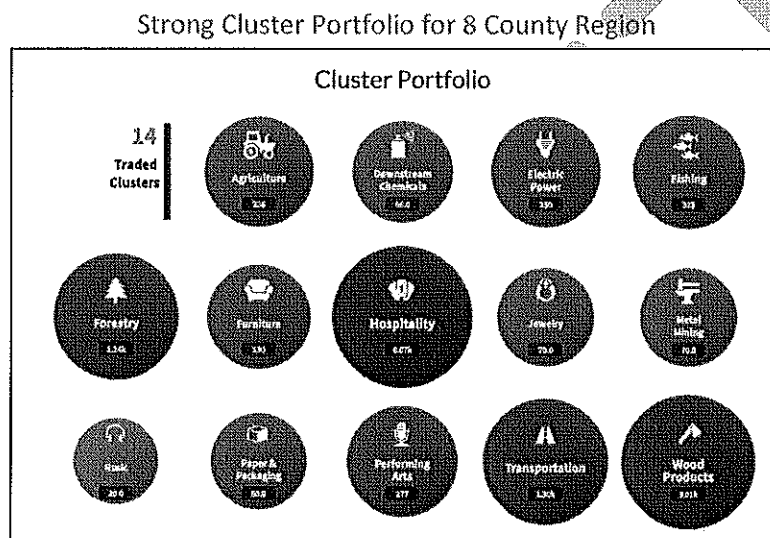
⁴ Ibid

⁵ Ibid

North State Economic Drivers and Cluster Analysis

A cluster analysis region was conducted using the U.S. Cluster Mapping tool developed by the Massachusetts Institute of Technology and Harvard Business School in partnership with the United States Economic Development Administration. The tool is designed to identify pockets of high activity among related industries, which are grouped into clusters. The tool defines “strong clusters” as a group of related industries whose relative employment specialization share puts them in the top 25% of regions across the U.S. for that cluster.⁶ The existence of strong clusters is said to spur and support innovation in a certain set of industries, due to the ability to more equally share resources, achieve synergy, and collaborate.

A cluster analysis of this eight state region revealed that both Agricultural Inputs and Services, and Fishing are considered to be strong clusters for the North State. The image below shows these alongside other strong clusters for this region of California.



Source: U.S. Cluster Mapping Tool

The table below provides a deeper look at the importance of the agricultural sector as an employer in this region. Modoc County has the highest percentage of its workforce employed in agriculture at 15.60%, while Shasta County is the lowest, with just 2.40%.

Workforce Employed in Agriculture by County

County	Employed in Agriculture
Del Norte	3.80%
Siskiyou	8.30%
Modoc	15.60%
Humboldt	4.20%
Trinity	3.40%
Shasta	2.40%
Lassen	4.60%
Tehama	6.90%

Source: American Community Survey 2014 5-year Estimates

⁶ (U.S. Cluster Mapping Tool)

Anderson, CA – Potential Project Site

The potential site for this project is located in Anderson, CA, just 15 minutes south of Redding on I-5. Due in part to its proximity to this major commercial corridor, Anderson is a suitable candidate for consideration as this hub goes into development.

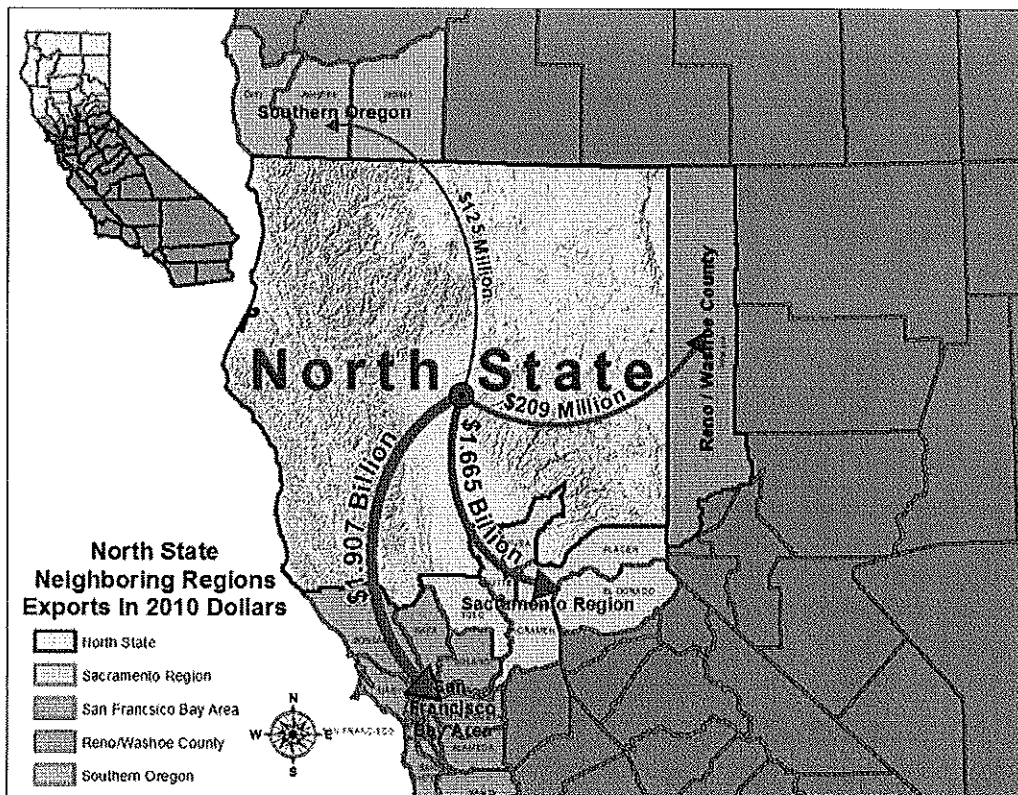
The city is home to 10,066 residents.⁷ Its top three industries in terms of employment percentage are: (1) Educational services, and health care, and social assistance; (2) Retail trade, and (3) Arts, entertainment, and recreation, and accommodation and foodservices.⁸ Median household income in Anderson was \$35,225 in 2014.⁹ This is 20% lower than the median household income for Shasta County as a whole, which is just over \$44,000 annually.¹⁰

The city is well-positioned in relation to easily access major markets across the region such as Redding, CA, the Sacramento Area, the San Francisco Bay Area, and Reno, NV. All are within a four-hour drive of Anderson.

Regional Transportation System

Shasta County, and the Redding area in particular, is well-positioned as a transportation hub for the North State region, as the area is well-served by major roadways and railways that provide connection to major markets in adjacent regions.

According to the SRTA 2015 Regional Transportation Plan for Shasta County, just 15% of the \$1.245 billion worth of commodities produced annually in Shasta County are consumed locally, while the remainder is exported to other markets.¹¹ Therefore, it is critical that the region be able to efficiently move product to nearby markets and ports. The map below shows the flow of goods from the North State region to nearby major markets.



Source: Shasta Regional Transportation Agency

⁷ (American Community Survey 2014)

⁸ Ibid

⁹ Ibid

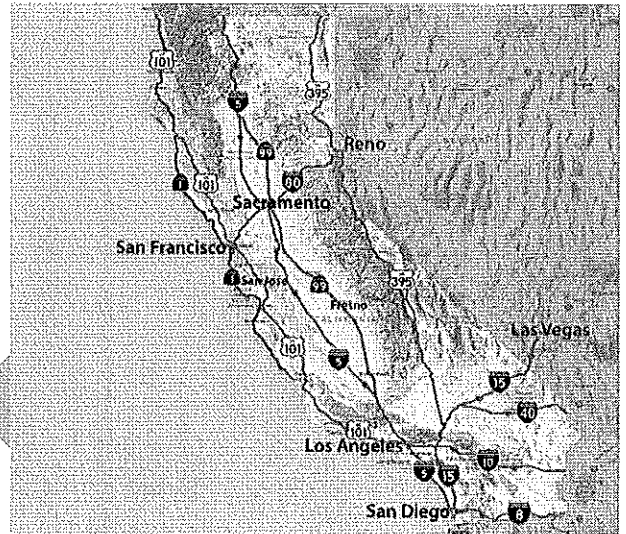
¹⁰ Ibid

¹¹ (Shasta Regional Transportation Agency 2015)

The vast majority of North State exports are distributed to the San Francisco Bay Area and Sacramento region. However, a significant portion of exports is distributed to Washoe County, of which Reno is the seat, and to Southern Oregon. These products are currently moved primarily by trucking routes, and government agencies continue to look for ways to make such shipping more efficient across this region.¹²

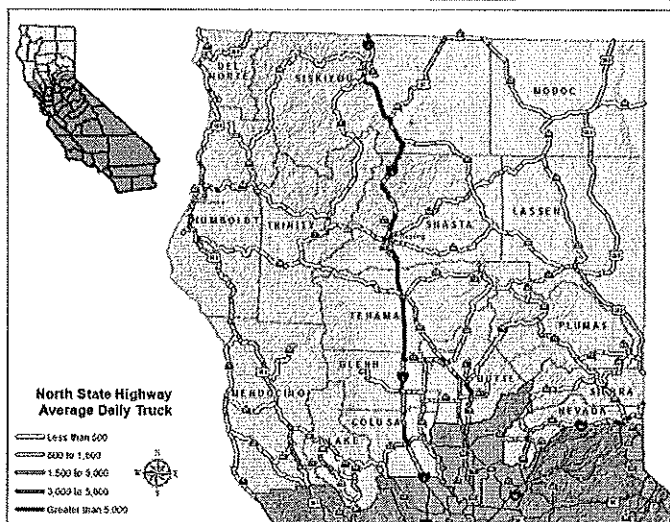
Major Roadways Serving the North State

Interstate 5 is one of the most important shipping corridors serving California. It runs from the Mexican border, north through the Central Valley, passes through both Anderson and Redding, and continues north to the Canadian border. This roadway enables transport from Shasta County to the Sacramento region and through connection with other major interstates, to the San Francisco Bay Area. The map at right shows the major highways and interstates that cross California. Highway 1/US-101 run the length of the California coast and connect the northernmost coastal counties in the state, Del Norte and Humboldt, to the San Francisco Bay Area. While there is some shipping that occurs on this route, the truck traffic volume is much lower than on I-5. These roadways are also less conducive to trucking in that they are curvy and treacherous at times, while I-5 is generally an easily navigable roadway.



Source: Gocalifornia.about.com, adapted from Google

The map below, produced by SRTA, shows the level of trucking use across major roads serving northern California. I-5 stands out as the most heavily used road among the group.



Source: Shasta Regional Transportation Agency

This map effectively illustrates movement from the regions on either side of Shasta County to the central I-5 corridor.

It is clear that Hwy-299 (which runs from the coast of Humboldt County to the Nevada border of Modoc County), Hwy-89, Hwy-99 and Hwy-97, in particular play important roles in moving goods across the region.

Major Railways Serving the North State Region

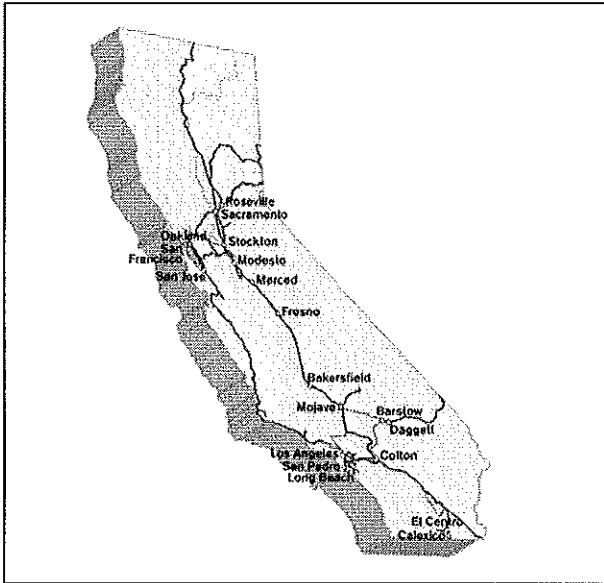
Shasta County is served by two major rail companies that carry freight: Union Pacific Railroad and Burlington Northern. While most freight is transported by truck, these railways are important alternatives for the transportation of goods into and out of the region.

¹² Ibid

The map below on the left shows the route of Union Pacific Railroad in California. The railroad follows the trajectory of I-5 through Northern California and also provides connection to major ports, such as Stockton and Oakland. The railroad also provides access to the Reno, Nevada region.

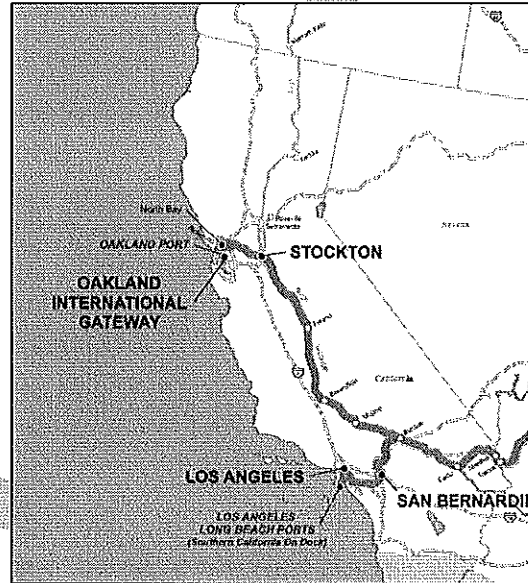
The map below on the right shows the Burlington Northern Santa Fe rail system route in California. Burlington Northern Santa Fe Railway runs a similar route through Northern California. The system also serves major ports, but runs further east than Union Pacific.

Union Pacific California Route



Source: Union Pacific Railroad

Burlington Northern Santa Fe California Route



Source: Burlington Northern Santa Fe Railway

California Northern Railroad also serves portions of Northern California. Its tracks run 261 miles from the San Francisco Bay Area to just north of Chico, California. This railroad transports a number of food products including cheese, olives and oils, rice, sugar, and tomato products, as well as beer and wine.¹³

Opportunities and Barriers to Efficient Transportation in the Region

Shasta County is located such that it has the potential to be an efficient hub of transportation of goods to and from the North State. Its position relative to major road and railways gives the region access to a number of major markets and ports within one day's travel. These include the San Francisco Bay Area, Sacramento, Reno, Nevada, Southern Oregon, and major ports such as Oakland, Eureka, and Stockton.

A 2015 SRTA report found that there is a need for shipping efficiency to be improved, particularly for agricultural producers. Many agricultural producers are located far from the processors that finish their product, and movement of goods can often be inefficient.

SRTA identified a potential opportunity for an aggregator of product in the Anderson or Redding area that might help to address some of these barriers to efficient transportation of agricultural product out of the North State.¹⁴

¹³ (Genesee & Wyoming Inc. n.d.)

¹⁴ (Shasta Regional Transportation Agency 2015)

REGIONAL FOOD SYSTEM OVERVIEW

California Agricultural Overview

California is the top ranked state in the nation in terms of agricultural production and export value. In 2014, California cash receipts for all agricultural commodities totaled over \$54 billion, more than \$20 billion greater than the total for Iowa, which ranked 2nd in terms of cash receipts.¹⁵

In 2014, California exported approximately \$22 billion of agricultural products, comprising 41% of all agricultural commodities produced in the state.¹⁶ The state's top five agricultural exports by value in 2014 were almonds (\$4.5 million), dairy (\$2.4 million), walnuts (\$1.4 million), wine (\$1.4 million) and pistachios (\$1.1 million). Additionally, California is the country's sole exporter of several agricultural commodities, supplying 99% or more of: table grapes, raisins, dried plums, kiwi, dates, olives and olive oil, figs, almonds, walnuts, pistachios, garlic and artichokes.¹⁷

California's cash receipts for vegetables and melons account for 43.9% of U.S. vegetable and melon production. The state's fruit and nuts cash receipts accounted for 70.7% of U.S. fruit and nut production. The state is also the top producer of dairy in terms of value of cash receipts, accounting for 19.0% of U.S. cash receipts of dairy products.¹⁸ The table below lists the top 10 agricultural commodities produced in California by cash receipt value.

Top 10 Agricultural Commodities in California by Production Value

Commodity	Value of 2014 Cash Receipts
1. Milk	\$9.4 billion
2. Almonds	\$5.9 billion
3. Grapes	\$5.2 billion
4. Cattle, Calves	\$3.7 billion
5. Strawberries	\$2.5 billion
6. Lettuce	\$2 billion
7. Walnuts	\$1.8 billion
8. Tomatoes	\$1.6 billion
9. Pistachios	\$1.6 billion
10. Hay	\$1.3 billion

Source: California Department of Food and Agriculture 2014

The state's Mediterranean climate makes it particularly well suited for the production of a wide variety of agricultural products, with over 400 different agricultural commodities produced in the state.¹⁹

Impact of Drought on Agricultural Production

Since 2013, California has been suffering the consequences of extreme drought, which has had a devastating impact on many producers across the state.²⁰ In order to cope with the water shortage, the State has relied heavily on groundwater stores, which are now much lower than they have been historically.²¹

While 2016 has brought the rains of El Niño to the Golden State, the state needs additional precipitation to make a considerable dent in the deficits caused by three years of drought. While rainfall is 108% of normal for this time of year,

¹⁵ (USDA ERS 2014)

¹⁶ (California Department of Food and Agriculture 2014)

¹⁷ Ibid

¹⁸ Ibid

¹⁹ Ibid

²⁰ (State of California 2015)

²¹ (Gillis & Richtel 2015)

California remains at 91% normal snowpack for this point in the year. Further, scientists predict that as climate change progresses, these drought events will only become more frequent and more extreme.²²

The impact on the agricultural sector has been particularly detrimental for producers in the Central Valley and Southern California.²³ Very little literature discusses the impact that the drought has had on producers in the North State region, which generally experiences greater rainfall than the region to its south. However, because California redistributes water across the state and relies on snowpack for a large portion of its water supply, it is likely that if drought continues to plague California, the impact will be increasingly felt by producers in the north.

Regional Agricultural Production and Cluster Analysis

This section provides an analysis of agricultural production across the eight-county North State region, with an emphasis on the impact of the agricultural clusters that exist across this area.

This analysis begins with cluster mapping, before delving into a more detailed analysis of the role that agriculture plays in the region.

Cluster Mapping: Agricultural Industries in the North State Region

The U.S. Cluster Mapping Tool provides helpful visualization and statistics on the way that industries interact and coalesce across the country. When using the tool to analyze agriculture it is critical to understand that the tool may understate the role of agriculture, due to the fact that it relies primarily on U.S. Census Bureau data as opposed to USDA Census of Agriculture data. For example, while the 2012 Census of Agriculture reports that Tehama County is home to 1,743 farms, the U.S. Cluster Mapping Tool reports only 5 agriculture establishments in the county. Therefore, the in-depth analysis that follows the cluster mapping section is critical to a complete understanding of the agricultural profile of this region.

The U.S. Cluster Mapping Tool defines the Agricultural Inputs and Services Cluster as a 9-industry cluster that includes all establishments primarily engaged in farming and related services: "soil preparation, planting, cultivation, harvest, fertilizer creation, and postharvest activities...services that supply farm labor, support for animal production...operations management."²⁴

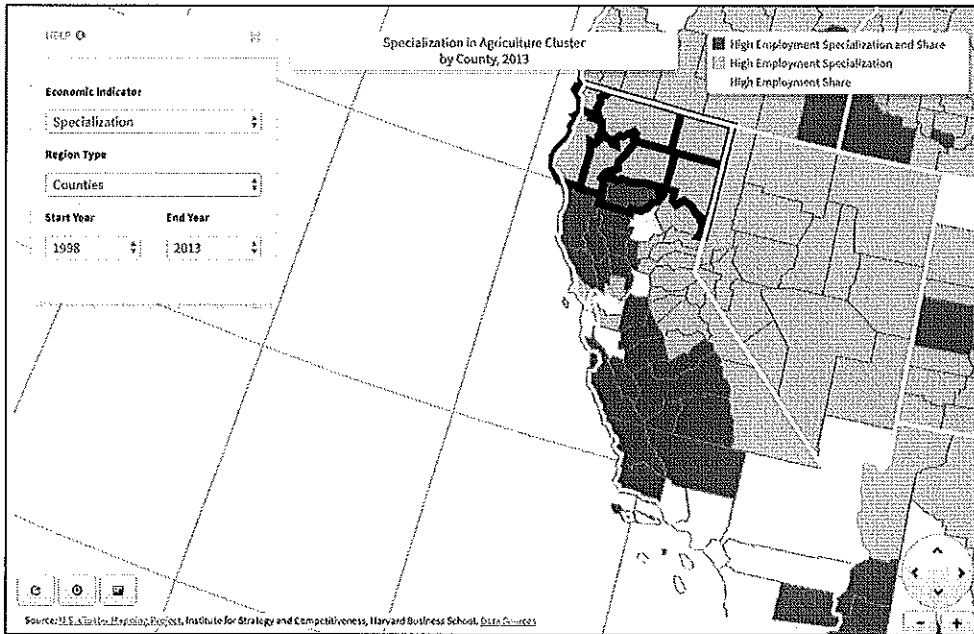
While Agricultural Inputs and Services is identified as a strong cluster for the eight-county region as a whole, it is only considered a strong cluster in Tehama County, when the counties are considered individually. The map below shows the strength of this cluster across the state, with the eight-county region highlighted in black. The color blue denotes counties where Agricultural Inputs and Services is a strong cluster with high employment specialization and share. This visual makes clear that, although there is significant agricultural production in these counties, the agricultural cluster is significantly weaker than in other regions of the State.

²² (KPBS 2016)

²³ (California Energy Commission 2016)

²⁴ (U.S. Cluster Mapping Tool)

Specialization in Agriculture Cluster by County, 2013

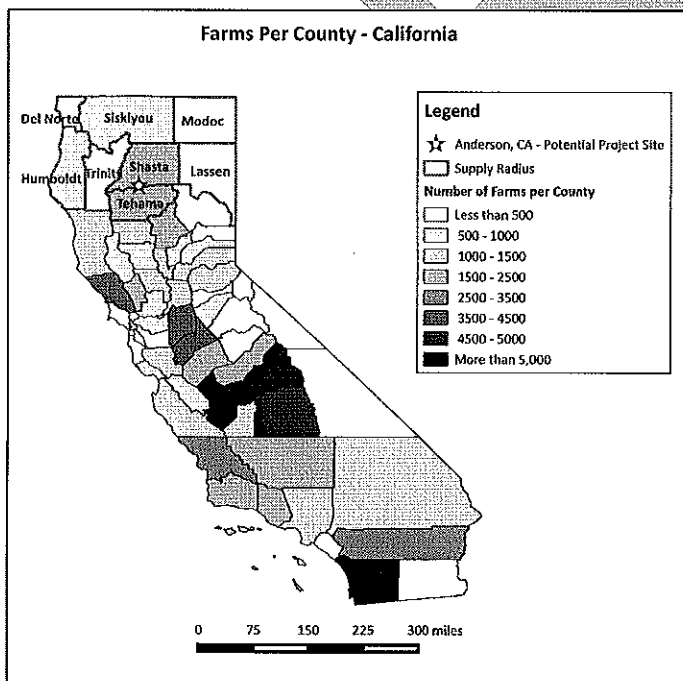


Source: U.S. Cluster Mapping Tool

This analysis now turns to a more detailed analysis of the agricultural landscape in this region in order to identify important product sets and agricultural trends across the eight counties, which are not revealed by a general cluster analysis.

Volume of Agricultural Output in the North State Region

These counties have fewer farms than those in other regions of the state, but agriculture remains an important industry in the region. The map below shows the number of farms across California counties, relying on data from the 2012 Census of Agriculture. Shasta and Tehama counties lead this eight county region in terms of number of farms, while Modoc, Lassen, Del Norte, and Trinity counties all have less than 500 farms.



Source: Map, New Venture Advisors; Data, 2012 USDA Census of Agriculture

The tables below provide a detailed look at the number and size of farms within these counties. Shasta and Tehama counties lead the region in terms of number of farms, while Modoc, Lassen, and Siskiyou are home to larger farms.

North State Region: Number and Size of Farms

County	Number of Farms	Average Farm Size (Acres)	Median Farm Size (Acres)
Del Norte	121	(D)	20
Humboldt	930	638	40
Lassen	448	1077	80
Modoc	437	1198	277
Shasta	1544	244	15
Siskiyou	929	778	107
Tehama	1743	354	27
Trinity	247	712	40
Total/Average	6399	714	76

Source: 2012 USDA Census of Agriculture

Trends for the value of agricultural production generally correlate with the number of farms per county. The exception to this trend is Shasta County, which is second in the region in terms of number of farms, but produces just \$65.6 million in agricultural products annually. This is unsurprising given that the median farm size in Shasta is just 15 acres, the smallest of all eight counties analyzed here. This indicates that the bulk of North State production is occurring outside of Shasta County and an aggregation hub should consider ways to ensure that it is sourcing from those more distant and more productive counties as well as from Shasta itself.

The table below shows the total value of agricultural products produced in each of the eight counties. The average value of agricultural products per California county is \$734.96 million. These counties together account for \$952.88 million in agricultural products. Comparing production in these counties to production in the state as a whole emphasizes the fact that production is much lower in the North State region than in many parts of the Central Valley. However, there is still a significant level of agricultural production occurring in the North State. Among these counties, Tehama, Siskiyou, and Humboldt counties are the most significant producers of agricultural product by value in the region.

North State Region: 2012 Value of Production by County

County	Total Value of Agricultural Products Sold (\$1000s)	Percent of Total Regional Production Value
Del Norte	35,651	4%
Humboldt	203,260	21%
Lassen	72,671	8%
Modoc	106,606	11%
Shasta	65,622	7%
Siskiyou	223,096	23%
Tehama	240,818	25%
Trinity	5,161	1%
Total	952,885	100%

Source: 2012 USDA Census of Agriculture

The table below provides updated information on the value of regional agricultural production from the most recent California county crop reports, as summarized in the 2014 California Agricultural Statistics Review. Please note that

reports were not published for Modoc or Trinity counties. Significant growth in value since 2012 was reported across all counties with data presented, ranging from 31% growth in Lassen County to 119% growth in Shasta County. It is worth noting that the data presented in the above and below tables is from two different sources: the USDA Census of Agriculture in 2012 and the County Agricultural Commissioners' Reports in 2014.

North State Region: 2014 Value of Production by County, Growth Estimate

County	Total Value of Agricultural Products Sold (\$1000s)	Increase since 2012 USDA Census of Agriculture	County Rank within State (out of 56)
Del Norte	51,117	43%	45
Humboldt	278,303	37%	30
Lassen	94,947	31%	40
Modoc	Data not provided	Data not provided	Data not provided
Shasta	143,594	119%	36
Siskiyou	363,330	63%	28
Tehama	390,748	62%	26
Trinity	Data not provided	Data not provided	Data not provided

Source: California Agricultural Statistics Review 2014-2015

Volume of Organic Production in the North State Region

According to the USDA, California leads the country in terms of organic agriculture sales, with \$2.2 billion in 2014.²⁵ The chart below provides a rough overview of organic production in the eight counties of the North State by showing the number of exempt and certified organic operations in the region. Humboldt is a clear leader with 170 total farms.

North State Region: Organic Production

County	# Farms: USDA National Organic Program, Certified Organic Production	# Farms: USDA National Organic Program, Exempt from Certification
Del Norte	10	5
Humboldt	125	45
Lassen	4	1
Modoc	15	1
Shasta	12	20
Siskiyou	30	3
Tehama	18	8
Trinity	2	3
Total	216	86

Source: 2014 USDA Organic Survey

Type of Agricultural Production in the North State Region

Like other regions of California, this eight county region is extremely diverse in terms of the type of agricultural products that it produces. The following tables aim to provide insights into the breakdown of production by product type across the eight counties. This information will be used to inform the types of products that an aggregation hub may choose to focus on and identify need for additional research.

The chart below shows the top crop items and top livestock inventory items for each county. The categories are rather broad, but provide a sense of the locus of production in each county. Forage-land is the most prevalent use of acreage for every county except Tehama, which dedicates more acreage to walnut production. It is worth noting that vegetable

²⁵ (United States Department of Agriculture 2014)

acreage ranks among the top five crop items in five of these counties. Wild rice ranks in both Modoc and Shasta counties as a top crop. Shasta County is the top producer of wild rice in the state and ranks 4th amongst all U.S. counties in terms of wild rice production, making this an interesting crop to consider for this project.²⁶

North State Region: Top Agricultural Products by County

County	2012 Top Crop Items (acres)	2012 Top Livestock Inventory Items (number)	2014 Leading Commodities (value)
Del Norte	- Forage-land (5,915) - Nursery stock crops (D) - Bulbs, corms, rhizomes, tubers –dry (D) - Vegetables harvested, all (54) - Pumpkins (25)	- Cattle and calves (14,654) - Layers (1,141) - Broilers & meat chickens (327) - Sheep and lambs (223) - Ducks (216)	Cattle, milk, nursery, manufactured dairy
Humboldt	- Forage-land (10,455) - Vegetables harvested, all (598) - Corn for silage (227) - Grapes (170) - Floriculture and bedding crops (131)	- Cattle and calves (56,524) - Sheep and lambs (4,281) - Layers (3,069) - Goats, all (2,980) - Horses and ponies (1,732)	Cattle and calves, nursery, milk, cattle (milk cows)
Lassen	- Forage-land (35,117) - Bulbs, corms, rhizomes, tubers –dry (D) - Triticale (D) - Wheat for grain, all (901) - Winter wheat for grain (777)	- Cattle and calves (40,820) - Sheep and lambs (7,992) - Horses and ponies (1,498) - Layers (1,191)	Hay (other), hay (alfalfa), vegetables, cattle (steers)
Modoc	- Forage-land (96,740) - Wheat for grain, all (12,102) - Winter wheat for grain (8,314) - Wild rice (4,698) - Vegetables harvested, all (4,386)	- Cattle and calves (51,705) - Sheep and lambs (13,462) - Goats, all (2,016) - Horses and ponies (1,271) - Layers (923)	<i>Data not provided</i>
Shasta	- Forage-land (13,696) - Wild rice (5,157) - Nursery stock crops (1,812) - Olives (781) - Barley for grain (D)	- Colonies of bees (36,305) - Cattle and calves (35,122) - Layers (6,453) - Horses and ponies (4,385) - Goats, all (3,220)	Hay (other), forest, cattle, rice
Siskiyou	- Forage-land (90,042) - Wheat for grain, all (22,209) - Spring wheat for grain (15,964) - Vegetables harvested, all (9,129) - Potatoes (6,217)	- Cattle and calves (53,944) - Layers (3,672) - Sheep and lambs (3,494) - Broilers, other meat-type chickens (2,254) - Horses and ponies (1,956)	Nursery, hay (alfalfa), cattle and calves, wheat
Tehama	- Walnuts, English (22,681) - Forage-land (17,640) - Olives (8,647) - Plums and prunes (8,056) - Almonds (7,552)	- Cattle and calves (61,785) - Colonies of bees (14,427) - Broilers and other meat-type chickens (7,015) - Sheep and lambs (6,238) - Goats, all (6,221)	Walnuts, almonds, olives, plums
Trinity	- Forage-land (464) - Grapes (231) - Vegetables harvested, all (67) - Apples (19) - Land in berries (14)	- Cattle and calves (4,526) - Broilers/other meat-type chickens (3,027) - Layers (1,466) - Hogs and pigs (744)	<i>Data not provided</i>

²⁶ (USDA 2012)

- Horses and ponies (475)

(D): Information withheld in order to protect privacy of producer. Source: 2012 USDA Census of Agriculture, California Agricultural Statistics Review 2014-2015

Cattle and calves is the highest volume livestock product for all counties except Shasta, where it ranks second after colonies of bees. Layer chickens are also quite common, ranking in the top five livestock products in 7 of the 8 counties. This data on cropland usage and the level of livestock inventory within each of the eight counties helps to provide a sense of the breakdown of the agricultural sector in this North State region.

The following table builds on the previous one by showing the value of production across agricultural product sets, along with the total value of agricultural production in each county. This table reveals that the most important product sets in the region, in terms of production value, are Fruits, tree nuts, and berries, (\$168.5 million) and Cattle and calves (\$151.3 million). Tehama County is the top producer for both of these product categories, and accounts for 93% of the value of fruits, tree nuts, and berries produced in these eight counties.

North State Region: Value of Agricultural Production - 2012

County	Vegetables, melons, potatoes, & sweet potatoes (\$1000)	Fruits, tree nuts, and berries (\$1000)	Poultry & Eggs (\$1000)	Cattle & Calves (\$1000)	Milk from Cows (\$1000)	Hogs & Pigs (\$1000)	Grains, oilseeds, dry beans, and dry peas	Total Value of Agricultural Products (\$1000)
Del Norte	25	117	17	1,818	17,214	3	D	35,651
Humboldt	3,917	1,882	60	(D)	73,264	24	124	203,260
Lassen	2,165	(D)	110	22,691	(D)	13	1,882	72,671
Modoc	17,577	51	13	30,891	(D)	D	D	106,606
Shasta	629	6,559	105	25,751	(D)	28	5,351	65,622
Siskiyou	26,549	947	71	28,184	2,663	57	18,654	223,096
Tehama	330	158,116	279	41,968	21,188	679	5,479	240,818
Trinity	(D)	868	37	(D)	-	27	-	5,161
Total	51,192	168,540	692	151,303	114,329	831	31,025	952,885

(D): Information withheld in order to protect privacy of producer. Source: 2012 USDA Census of Agriculture

The primary driver of Humboldt's ranking as third highest total value of agricultural production appears to come from dairy. While Tehama and Siskiyou, ranked first and second in total value of production, are more diverse in their production and have significantly higher volumes of fruit and vegetable production, respectively.

Meat and Livestock Production in the North State Region

There is a significant amount of meat and dairy production in the area. The table below shows the distribution of production across the region. Across these eight counties, beef and poultry operations are the most common. Shasta County leads the region with the highest number of beef, sheep & lamb, and poultry operations, and is also home to a significant number of hog & pig operations. Humboldt County has the largest number of dairy cow operations of the counties in the region, while Siskiyou County is home to the largest number of hog & pig operations. Note that a single operation may raise more than one type of livestock, and therefore be counted in multiple categories.

North State Region: Number of Meat, Dairy, Livestock Operations

County	Beef Cows (Operations)	Milk Cows (Operations)	Hogs & Pigs (Operations)	Sheep & Lambs (Operations)	Poultry (Operations)
Del Norte	50	15	17	15	55
Humboldt	294	77	25	92	155
Lassen	159	11	22	52	74
Modoc	166	2	-	37	47
Shasta	519	22	40	128	289
Siskiyou	326	18	45	94	165
Tehama	506	39	43	156	229
Trinity	74	9	33	34	86
Total	2904	193	225	608	1100

Source: 2012 USDA Census of Agriculture

Fruit, Vegetable & Nut Production in the North State Region

There is a significant amount of vegetable, fruit, and nut production in the North State region. The scale of these operations varies across the eight counties, as can be seen in the table below. For example, production of all of these products in Del Norte County is extremely limited, while Tehama County has 13,992 bearing age acres of fruit²⁷ and 23,169 bearing age acres of nuts in production. Siskiyou and Modoc Counties lead the region in terms of vegetable acreage with 9,129 and 4,386 acres respectively. Humboldt County has the greatest number of farms that grow vegetables, but the average number of vegetable acres per farm is much lower with just 598 total acres harvested.

North State Region: Number and Acreage of Fruit & Vegetable Farms

County	Farms: Vegetables, Melons, Potatoes	Acres Harvested: Vegetables, Melons, Potatoes	Farms: Fruit	Bearing Age Acres: Fruit	Farms: Nuts	Bearing Age Acres: Nuts	Farms: Berries	Acres Harvested: Berries
Del Norte	25	54	1	(D)	-	-	-	-
Humboldt	177	598	146	308	14	59	25	8
Lassen	4	630	17	42	3	(D)	2	(D)
Modoc	18	4,386	3	(D)	-	-	-	-
Shasta	97	134	217	1,097	111	490	22	8
Siskiyou	58	9,129	18	(D)	5	(D)	2	(D)
Tehama	75	83	410	13,992	287	23,169	1	(D)
Trinity	66	67	57	255	3	-	9	9
Total	520	15,081	869	15,694	423	23,718	61	25

Source: 2012 USDA Census of Agriculture

²⁷ Bearing Age Acre refers to the area of fruit, berry, and vine crops that have reached a commercially productive bearing age. This age varies by crop, area, and producer.

Vegetable and fruit production in this region is diverse in terms of the type of products that are grown by farms in the North State. The table below highlights the top three products in terms of acreage in the vegetable and fruit/nut categories for each of the eight counties. It is important to note that acreage may actually be higher for some products that aren't listed, but are not disclosed by the USDA because of production but such few farms that information about acreage could be linked back to a specific grower. However, even with this caveat, the data set below illustrates the diversity of vegetable, fruit and nut production in the region and gives a sense of the variance from county to county.

North State Region: Top Crop Production of Vegetables & Melons, Fruits & Tree Nuts

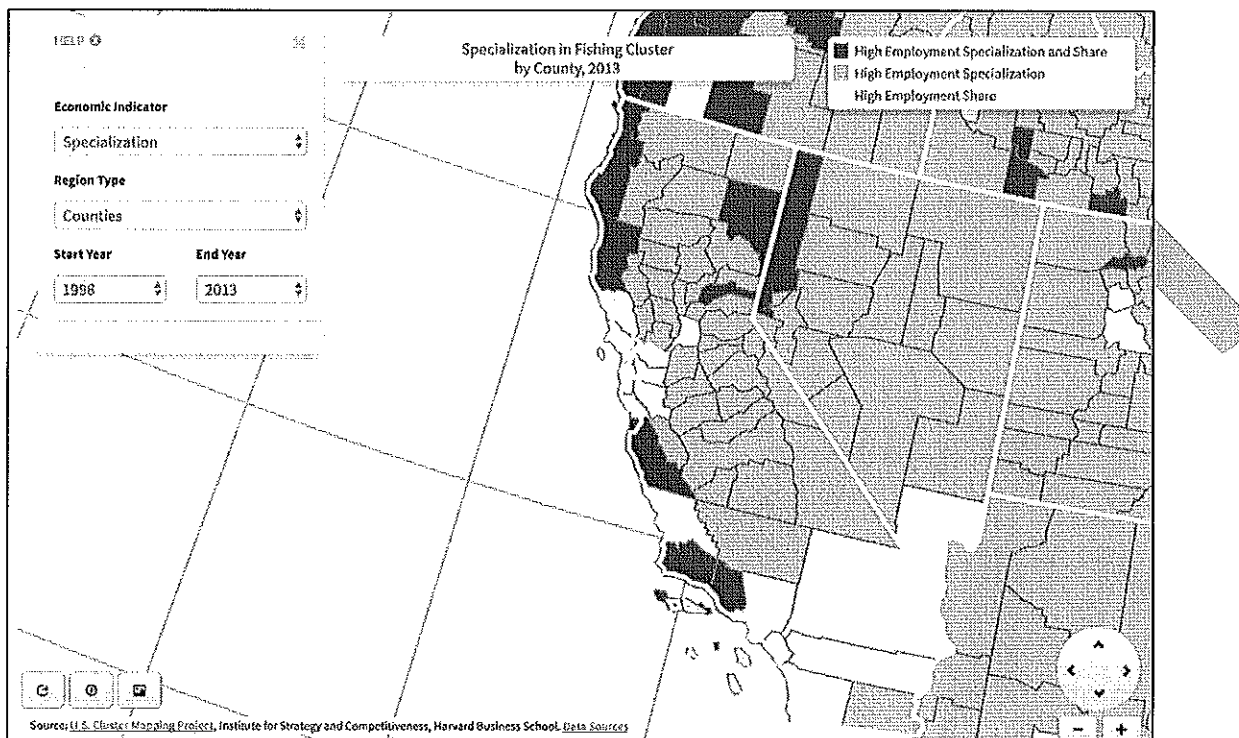
County	Top Three Vegetables & Melons (Acres)	Top Three Fruits & Tree Nuts (Acres)
Del Norte	1. Pumpkins (25) 2. Kale (6) 3. Lettuce (5)	(D)
Humboldt	1. Pumpkins (109) 2. Potatoes (82) 3. Tomatoes in the open (66)	1. Grapes (170) 2. Apples (112) 3. Chestnuts (53)
Lassen*	1. Watermelons (3)	1. Apples (26) 2. Peaches (11) 3. Grapes (9)
Modoc*	1. Lima Beans (7) 2. Cantaloupes & Muskmelons (7)	(D)
Shasta	1. Tomatoes in the open (41) 2. Squash, all (16) 3. Cantaloupes & Muskmelons (15)	1. Olives (781) 2. Walnuts (539) 3. Grapes (201)
Siskiyou	1. Potatoes (6,217) 2. Onion, dry (2,837) 3. Pumpkins (15)	1. Apples (24) 2. Grapes (19) 3. Walnuts (3)
Tehama	1. Tomatoes in the open (18) 2. Pumpkins (13) 3. Cantaloupes & Muskmelons (12)	1. Walnuts (22,681) 2. Olives (8,647) 3. Almonds (7,552)
Trinity	1. Tomatoes in the open (13) 2. Peppers, Bell (6) 3. Cantaloupes & Muskmelons (6) 4. Lettuce (6)	1. Grapes (231) 2. Apples (19) 3. Pears (10)

*Most information on vegetable acreage is redacted, so production may be greater in other crops. (D): Information withheld in order to protect privacy of producer. Source: 2012 USDA Census of Agriculture

Regional Seafood & Fisheries Production and Cluster Analysis

Fishing emerged as a strong cluster in the eight-county North State region through use of the U.S. Cluster Mapping tool. This cluster includes five industries that are “engaged primarily in catching fish and other seafood and processing the catch for consumption.”²⁸ It is perhaps unsurprising that the coastal counties, Del Norte and Humboldt, have strong fishing clusters. More interesting is the fact that Lassen County, which borders Nevada, also has a strong fishing cluster.

Specialization in Fishing Cluster by County, 2013



Source: U.S. Cluster Mapping Tool

Specialization in the fishing cluster is generally concentrated along the coast. There are several important fishing ports in Del Norte and Humboldt counties²⁹:

- Crescent City (Del Norte County): In 2007, there were approximately 100 vessels based at the port, which were primarily crabber/trollers, with the exception of five groundfish/shrimp trawlers. Most fishermen at Crescent City fish multiple fisheries (i.e. shrimp and crab).
- Trinidad (Humboldt County): Home to 17 commercial fishing operations in 2007. Most of these operations were managed by one skipper and a crew of two, meaning that they were relatively small operations.
- Eureka/Fields Landing (Humboldt County): In 2007, there were between 100-120 fishing boats based in Eureka Landing. This group included approximately 20 salmon trollers, 5-10 groundfish vessels, 80 crabbers, and 8-10 trawlers.

Data collected by the California Department of Fish and Wildlife provides a more complete picture of the level of fishing occurring in these ports today. The table below shows the top fisheries for each port in terms of pounds landed, along with the reported market value of the commercial landings. It is important to note that the market value is self reported and fishermen often underreport the price received for their catch. A representative of the Department explained that there is some distrust of the data collection process among fishermen, which leads to less honest disclosure of data.

²⁸ (U.S. Cluster Mapping Tool)

²⁹ (Pomeroy et al. 2010)

North State Region: Value of Commercial Landings By Port – 2014

Port	Species	Pounds/Value
Eureka (Humboldt County)	Squid, market	4,794,649 lb. / \$1,558,261
	Sole, Dover	2,348,163 lb. / \$1,039,037
	Shrimp, ocean (pink)	2,109,683 lb. / \$1,042,585
	Crab, Dungeness	1,544,209 lb. / \$6,060,096
Trinidad (Humboldt County)	Crab, Dungeness	737,332 lb. / \$3,107,244
	Lingcod	1,198 lb. / \$2,995
	Salmon, Chinook	70 lb. / \$320
Shelter Cove (Humboldt County)	Crab, Dungeness	51,628 lb. / \$207,720
	Salmon, Chinook	21,128 lb. / \$116,615
	Lingcod	4,054 lb. / \$13,047
Crescent City (Del Norte County)	Shrimp, ocean (pink)	6,355,860 lb. / \$3,285,061
	Crab, Dungeness	2,241,711 lb. / \$8,751,532
	Sole, Dover	160,214 lb. / \$72,096
	Tuna, albacore	115,717 lb. / \$136,286

Source: California Department of Fish and Wildlife 2015

Dungeness crab is one of the most important species fished across all of these ports in terms of both poundage and value. Sole, shrimp, and salmon are also common across these ports.

This data provides important insight into the type of species being fished in the north coast region. However, because the Department of Fish and Wildlife does not collect data on the average size of fishing operations or the sales channels used by these operations, it is difficult to get a grasp on the way these seafood products move to the end consumer, without drawing upon additional data sources. There are no fishing operations in the North State region that are listed as Community Supported Fisheries, which might be a category of operation that would be more inclined to work with an aggregation hub, as opposed to an operation with well-established commercial distribution channels.

This is a potential area for additional primary research, in order to gain a better understanding of the regional fishing landscape as well as the potential for a partnership with an aggregation hub.

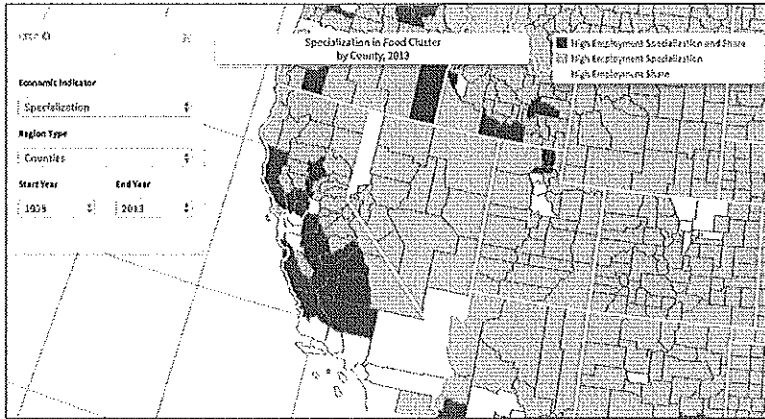
Regional Processing Landscape and Cluster Analysis

The U.S. Cluster Mapping Tool highlights the importance of food processing and manufacturing in the North State region. The Tool defines this cluster as including 47 industries “involved in the processing of raw food materials and the manufacturing of downstream food products for end users.”³⁰ While none of the eight counties have both high specialization and high employment in this cluster, food processing and manufacturing is a top cluster in terms of employment in three of the eight counties: Tehama, Siskiyou, and Humboldt. Food processing and manufacturing is also a top cluster in terms of employment in the metropolitan statistical areas (MSAs) of Sacramento and Reno, Nevada.

The map below shows the level of specialization in this cluster across the state of California. The map looks similar to the agricultural inputs and services cluster, with higher levels of specialization and employment south of the region.

³⁰ (U.S. Cluster Mapping Tool)

Specialization in Food Processing and Manufacturing Cluster by County, 2013



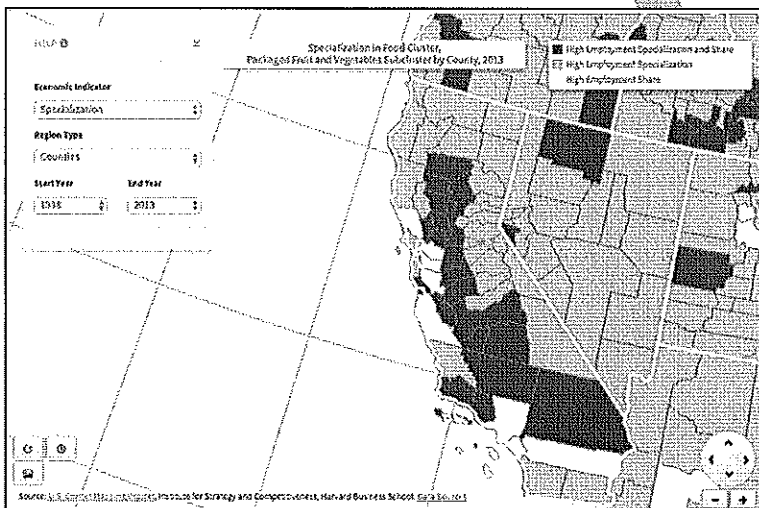
Source: U.S. Cluster Mapping Tool

However, the entirety of the food processing and manufacturing cluster is not relevant to this study. This report will look more closely at four relevant sub-clusters: fruit and vegetable processing, milling, dairy processing, livestock processing.

Packaged Fruit and Vegetable Sub-cluster

The Packaged Fruit and Vegetable sub-cluster has the lowest presence of the four aforementioned sub-clusters in this eight county region. Tehama County is the only county in the supply radius to have a high employment specialization and share for this sub-cluster.

Specialization in Packaged Fruit and Vegetable Sub-cluster by County, 2013



Source: U.S. Cluster Mapping Tool

Packaged Fruit and Vegetable industries appear to be stronger in areas to the south of Shasta County. The Bay Area has a high employment share in this sub-cluster. Unsurprisingly, the Central Valley appears to have a particularly strong packaged fruit and vegetable presence.

This data is supported by additional secondary research into the presence of fruit and vegetable processors in Northern California. Research revealed no fruit and vegetable processors within the eight county region, let alone processors that cater to the needs of small growers or growers who market their products as “local.” The table below highlights the most relevant produce processors to this project.

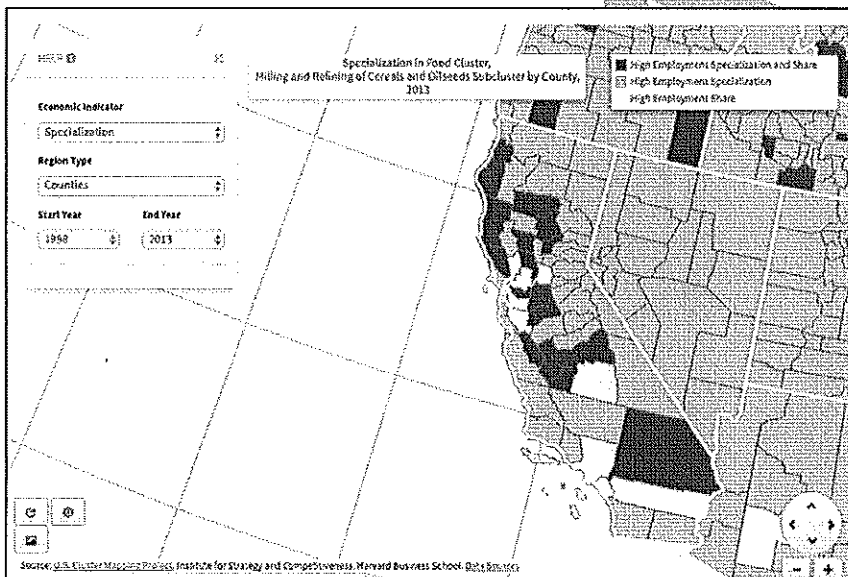
Northern California Produce Processors: Outside of Region

Company Name	Location	Product
California Fruit Processors	Stockton	Processed fruits & vegetables – no online presence.
Mariani	Vacaville	Packaged dried fruits for retail – under own label
Seneca Foods	Courtland	Processed fruit, beans, & vegetables under private label or Seneca's labels. Shelf stable and frozen options.
Stanislaus Food Products	Modesto	Specialize in "real Italian" tomato products

Milling and Refining of Cereals and Oilseeds Sub-cluster

The milling and refining of cereals and oilseeds sub-cluster reveals a stronger presence in the northernmost counties of California than that of the produce processing sub-cluster. The map of specialization suggests that Humboldt and Tehama counties both have a strong Milling and Refining sub-cluster, meaning that both employment share and level of specialization are high in these counties.

Specialization in Milling and Refining of Cereals and Oilseeds Sub-cluster by County, 2013



Source: U.S. Cluster Mapping Tool

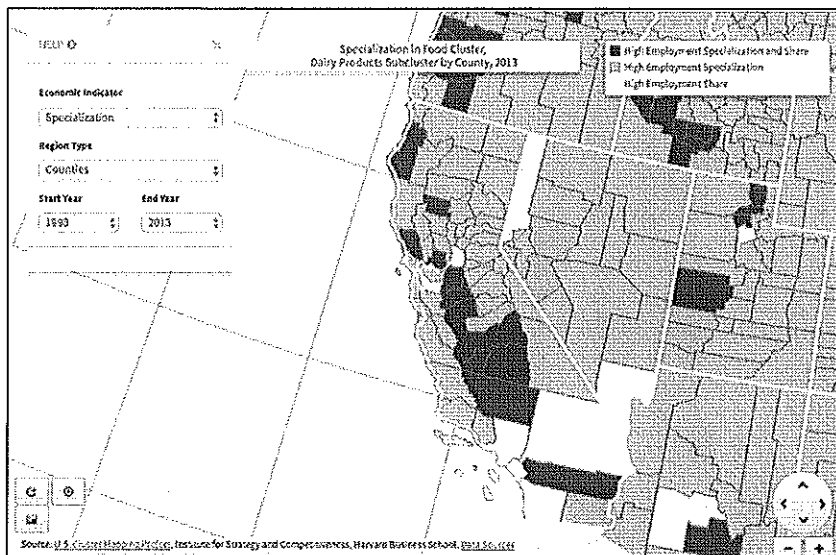
This trend is interesting given that there is a significant level of grain produced in the eight-county region, at a production value of \$31 million annually, not to mention the high level of wild rice production based in Shasta and Modoc counties.

It will be critical during the primary research phase to gain a better understanding of the flow of grains into and out of the current grain processing facilities in Humboldt and Tehama counties, and evaluate opportunities to improve distribution.

Dairy Processing Sub-cluster

Humboldt and Del Norte counties both register as having high employment specialization in the Dairy Products Sub-cluster. Humboldt is stronger in this sub-cluster than Del Norte, but both rank higher than surrounding counties.

Specialization in Dairy Processing Sub-cluster by County, 2013



Source: U.S. Cluster Mapping Tool

Given the colocation of dairy processing sub-clusters with the majority of dairy production in this region, there will likely not be as strong of a need for analysis of distribution between production and processing facilities. However, it may be worth spending time in primary research to better understand the flow of processed dairy products from these facilities to wholesale buyers within and outside of the region.

High employment specialization and high employment share of dairy processing is less widespread across the state than was the case for the packaged fruit and vegetable sub-cluster, but there is still a concentration of activity in the Central Valley, along I-5. Washoe County, Nevada, which includes Reno, Nevada, is also considered to have a high employment share in this sub-cluster.

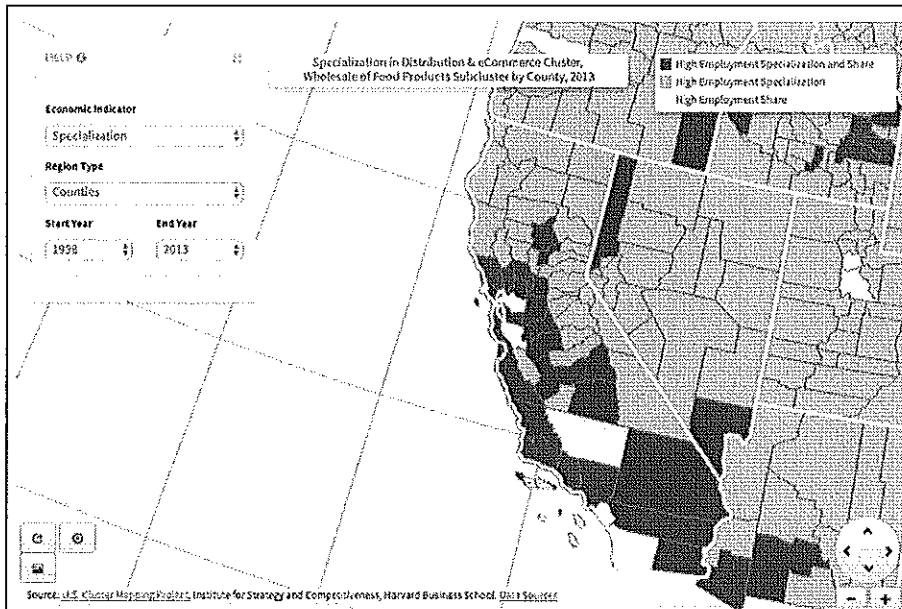
Livestock Processing Sub-cluster

Although there is a significant presence of meat production in Northern California, none of these regions had strong livestock processing clusters. This finding indicates the need for additional research into the meat processing landscape within the region. During the primary research phase, it will be important to evaluate the need for additional meat processing infrastructure in the region with particular attention paid to cattle, given the volume of production in the region. However, stringent regulations for meat processing facilities are often considered barriers for inclusion in food hub model development. Additional analysis within this sub-cluster should carefully weigh the benefits and challenges that would be associated with including meat processing in the hub's scope of services.

Regional Wholesale Landscape and Cluster Analysis

Distribution emerged as a strong cluster in many parts of Northern California, and ranked as a top employer in all but two of the eight counties in the North State region. In total, the Distribution and E-Commerce cluster includes 62 industries, many of which are not directly relevant to the movement of food. Instead, here we focus on the Wholesale of Food Products Sub-cluster. A map of the level of specialization in this sub-cluster across California is below.

Specialization in Wholesale of Food Products Sub-cluster by County, 2013



Source: U.S. Cluster Mapping Tool

There is a significant level of food wholesaling activity in Siskiyou, Modoc, and Trinity counties, as well as in Reno, Nevada, Sacramento, and the Bay Area. The strong clusters in Sacramento and the Bay Area make sense given the large populations living in those regions. However, it is interesting to see a high employment specialization level in Siskiyou, Modoc, and Trinity counties.

There are a significant number of distribution companies that serve the Northern California region. However, relatively few of these distributors focus on the distribution of local products.

The table below highlights traditional food wholesale distributors in Northern California. Most are located outside of the eight-county region, with the exception of Pro Pacific Fresh and Pacific Fresh Seafood Company.

Northern California Wholesale Food Distributors

Company Name	City	Diverse Product Set	Offers Local	Source Identified	Notes
Within North State Region					
Pro Pacific Fresh	Redding	Y	N?	N	Fresh produce, dairy, deli
Pacific Fresh Seafood Company	Eureka, Sacramento	Y	N	N	Seafood only – International distributor
Outside of North State Region					
Jacmar Food Service Northern California	West Sacramento	Y	N	N	
Tony's Fine Foods	West Sacramento	Y	N	N	No fresh produce – meat & seafood, bakery, cheese, deli
Nor Cal Produce	West Sacramento	Y	N?	N?	Produce only
C & S Wholesale Grocers	Sacramento	Y	N	N	Large distributor

Calvada Food Sales Co	Sacramento, and Reno				Specialize in meat distribution
Sysco	Reno	Y	Y	N	Large distributor
Mahoney's Seafood Inc.	San Francisco	Y	N?	N	Small seafood distributor
US Foods	San Francisco	Y	Y	N	Large distributor

Additional research on these distributors should be conducted in the primary phase, to better understand their participation or barriers to their participation in the movement of local, source-identified products.

Regional Demand Landscape for Agriculture-Related Products

This analysis now moves to a discussion of the demand landscape across the North State region and in nearby metropolitan markets. This section includes a high level analysis of regional consumer expenditures on food products, and discussion of the retail, institutional, and restaurant landscape.

Consumer Demand

Households in this eight county region spent a combined \$1.435 billion on food between July 2014 and June 2015. The table below breaks this number down by category.

North State Region: Consumer Spending on Food

Fruit & Vegetables	Cereals & Bakery Products	Meat, Poultry, Fish, & Eggs	Dairy Products
\$282,856,853	\$177,211,522	\$317,276,783	\$150,970,585

Source: BLS CEX 2014; ACS 2014

Meat, poultry, fish & eggs constitute the largest category of consumer expenditure on food at \$317M, followed by fruits and vegetables at \$283M.

There are several important metropolitan areas within 300 miles of Shasta County that may be potential markets for North State food hub sales. These markets include Reno, Nevada, the San Francisco Bay Area, and Sacramento. All are within a four-hour drive from Anderson, CA. The Sacramento MSA and San Francisco Bay Area are both accessible primarily by I-5. Reno is connected to Anderson, CA via Hwy-44/US-395 or I-80.

The table below shows combined household expenditures on each product category for these metropolitan areas. For comparison, the Redding, California Metro Area is included, as it is the largest urban area within the North State region.

Nearby Major Metropolitan Markets: Consumer Spending on Food

Market	Fruit & Vegetables	Cereals & Bakery Products	Meat, Poultry, Fish & Eggs	Dairy Products	Total Food Expenditures
Redding, CA Metro Area	\$100,577,555	\$63,012,444	\$112,816,511	\$53,681,755	\$510,400,800
Reno - Sparks, NV Metro Area	\$239,077,581	\$149,783,544	\$268,170,154	\$127,604,058	\$1,213,246,710
Sacramento – Arden – Arcade – Roseville Metro Area	\$1,142,167,073	\$715,574,552	\$1,281,153,669	\$609,614,474	\$5,796,153,870
San Francisco – Oakland – Fremont Metro Area	\$2,356,277,470	\$1,476,222,030	\$2,643,005,211	\$1,257,627,614	\$11,957,398,440

Sources: BLS CEX By Region July 2014-June 2015; 2012 ACS Five Year Estimates

As compared to Redding, total food expenditure is more than 2 times greater in Reno, 10 times greater in Sacramento and 20 times greater in San Francisco. As such, it will be critical for the food hub to have access to these markets outside of the North State region to ensure maximum sales potential. Given that the prospective food hub site in Anderson, California is within four hours of each of these markets, the feasibility of serving these markets is high.

Retail Sector

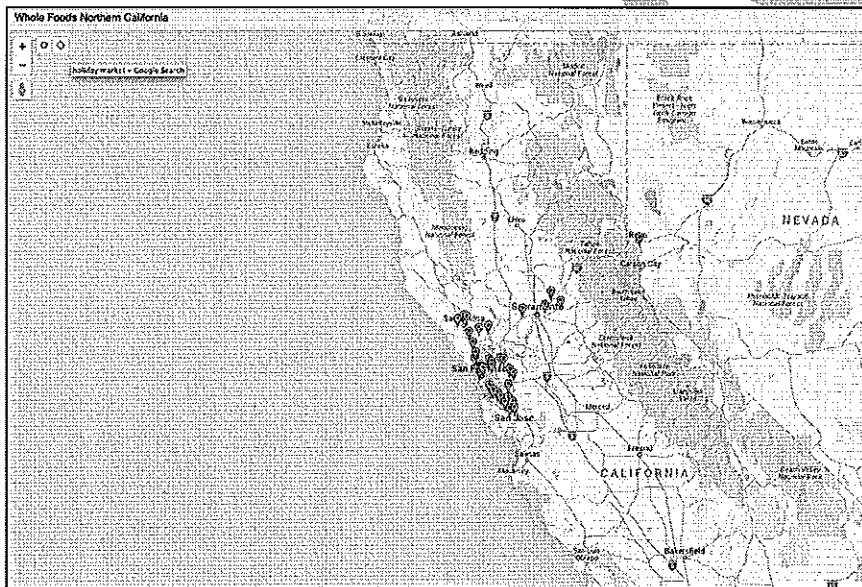
Retail outlets are an important potential set of buyers for a food hub. Northern California is home to a number of supermarket chains that have begun local purchasing initiatives in order to respond to rising consumer demand for local food. These include national specialty grocery chains such as Whole Foods, as well as local grocery chains such as Holiday Market and Raley's.

The Healthy Shasta Local Food Guide lists eight retail stores in Shasta County alone that sell locally produced foods.³¹ This set of retailers will likely serve as potential customers for a North State regional food hub.

Whole Foods: Whole Foods is well known for its strong local purchasing programs. The company's definition of local varies from store to store. The map below shows the distribution of Whole Foods stores across northern California and Reno. There are forty locations in this region. While there is one location in Reno and several in the Sacramento area, the majority of the chain's northern California locations are in the San Francisco Bay Area.

While there are no Whole Foods store locations in the eight-county North State region, the presence of stores in neighboring regions and metropolitan markets may merit additional primary research to quantify interest in food hub purchase potential from Whole Foods.

Whole Foods Northern California Store Location Map



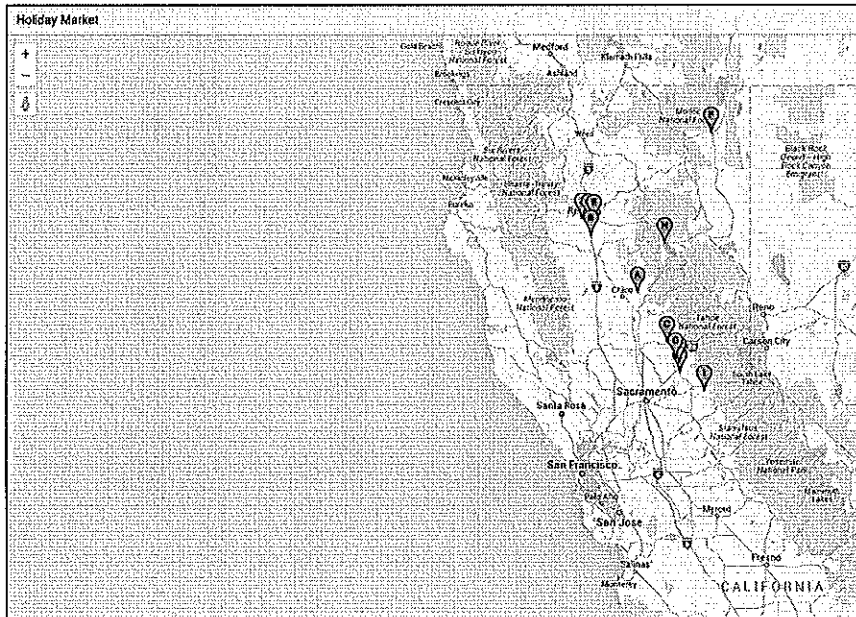
Source: Whole Foods, Google Maps

Holiday Market: Holiday Market is a 12-store grocery chain operating across Northern California. Holiday Market has a commitment to organic and local sourcing of produce, meats, dairy, wine and grocery items - with over 1,200 local products in their inventory.³² The chain has 5 locations in the North State region, including 4 locations in Shasta County and 1 location in Modoc County. Two of the Shasta County store locations are in Redding, California.

³¹ http://healthyshasta.org/downloads/eathealthy/resources/LocalFoodGuide_4-25-13.pdf

³² Holiday Market website: <http://shophqf.com/foodwine.html>

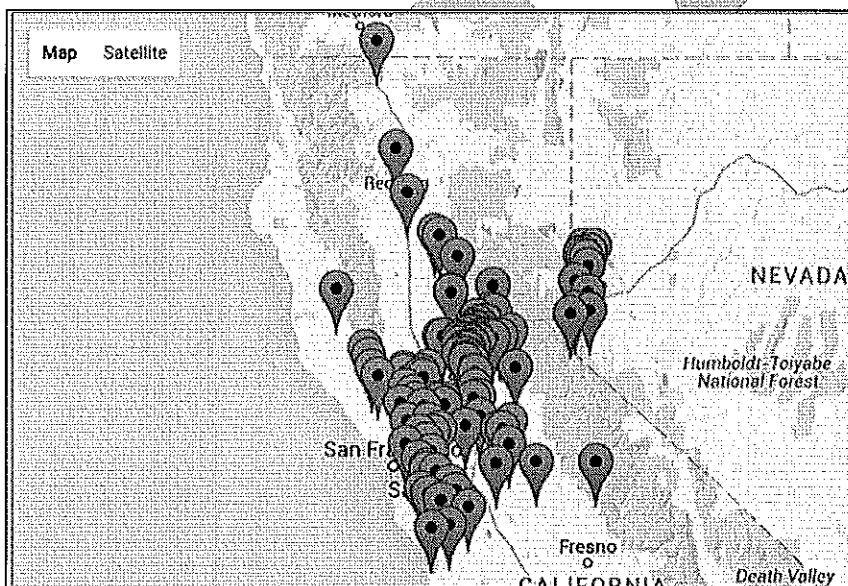
Holiday Market Store Location Map



Source: Holiday Market, Google Maps

Raley's Markets: Raley's, based in West Sacramento, California has over 130 locations across Northern California and Nevada within their three store brands: Raley's, Nob Hill Foods and Bel Air. The Raley's Living Local Program sources local produce from growers located within 50 miles of the store. Raley's has 15 stores in Sacramento, 7 Reno locations, 1 Redding store, and 6 Bay Area locations.

Raley's Store Location Map



Source: Raley's Store Locator: <http://www.raleys.com/www/storelocator> created on Google Maps

In addition to these chains, there is a small two-store chain called Tops Market with one location in Shasta County and one location in Trinity County. Tops Market appears to source organic and could be an additional potential buyer for the North State regional food hub.

Other potentially important retail chains with a presence in the eight-county North State region and in neighboring regions and metropolitan areas include Safeway, Lucky's and Costco. Primary research should aim to learn more about the local purchasing efforts that are already being taken on by these supermarkets and the potential for a North State regional food hub to sell into these prospective customers.

Institutional Buyers

Institutions such as hospitals and schools are another important purchaser of food. This section seeks to describe the institutional buyer landscape in the eight counties within the North State region and present local purchasing efforts already underway at these institutions.

The table below provides a count of these buyers broken out by type for Shasta County and the eight-county North State Region as a whole. While there are a large number of school districts in this part of the state, colleges/universities and hospitals are not as plentiful in the area.

North State Region: Potential Institutional Buyers

Category	Shasta County	North State Region
School Districts ³³	28	134
Colleges & Universities ³⁴	3	6
Hospitals ³⁵	2	9

However, among the institutions that are located in this region, local purchasing is fairly common. This is particularly true in the case of school districts. The table below lists those school districts that spent at least \$10,000 of their annual food budget on local food during the 2013-14 academic year. These school districts are fairly evenly spread across just Humboldt, Shasta, and Tehama counties. As of the 2015 Farm to School Census there were no school districts in the other five counties that spent more than \$10,000 on local food products.

North State Region: Farm to School Programs

School District	County	Food Budget Spent Locally in 2013-2014 Farm to School Census	Total Annual Food Budget 2013-2014	Plans for Local Purchasing in Coming School Year
Mattole Unified School District	Humboldt	\$11,500	\$14,000	Increase
McKinleyville Union Elementary School District	Humboldt	\$12,500	\$110,000	Increase
Scotia Union Elementary School District	Humboldt	\$20,000	\$50,000	Increase
Castle Rock Union Elementary School District	Shasta	\$13,000	\$15,000	Increase
Enterprise Elementary School District	Shasta	\$70,000	\$910,000	Maintain
Gateway Unified School District	Shasta	\$150,000	\$400,000	Maintain

³³ (National Center for Education Statistics 2015)

³⁴ (Univsource n.d.)

³⁵ Yelp.com

Black Butte Union Elementary School District	Shasta	\$21,600	\$47,025	Increase
Corning Union School District	Tehama	\$12,500	\$502,680	Maintain
Evergreen Union School District	Tehama	\$50,000	\$160,000	Increase
Richfield Elementary School District	Tehama	\$10,000	\$37,000	Increase

Source: 2015 USDA Farm to School Census

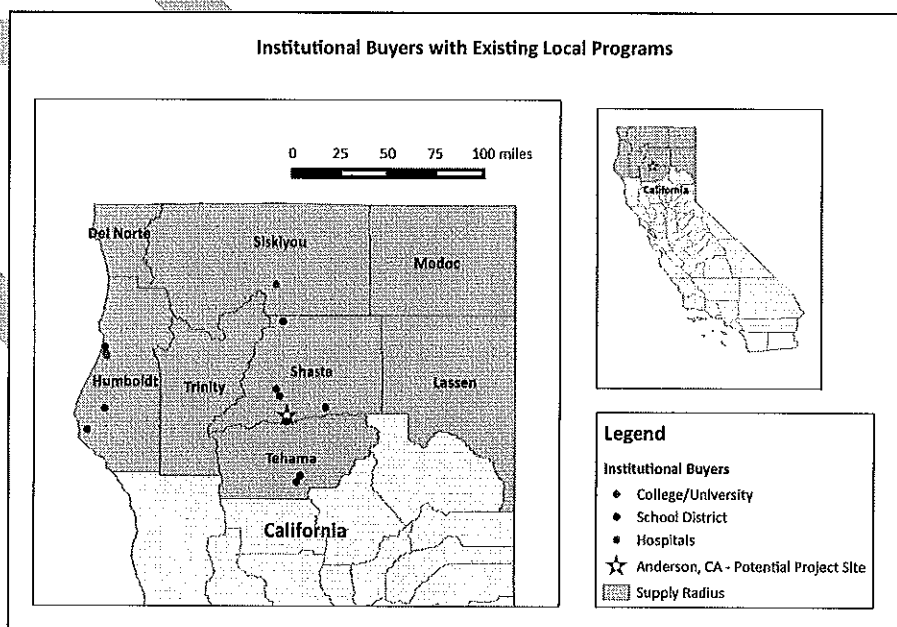
These districts all plan to either maintain or increase their local purchasing in the coming school year, a promising trend for local producers and distributors that seek to focus on local products.

Local sourcing among hospitals and colleges or universities is harder to discern through secondary research alone. The table below lists institutions in those categories that have known local procurement programs in place. Primary research should be conducted to identify additional local sourcing initiatives within these types of institutional buyers.

North State Region: Other Institutional Buyers with Known Local Purchasing Programs

Name	County	Local Purchasing	Notes
Colleges and Universities			
Humboldt State University	Humboldt	Y	Source local produce: 50-100% of produce is local between April-October
College of the Siskiyous	Siskiyou	Y	Through Chartwells Foodservice
Hospitals			
Mad River Community Hospital	Humboldt	Y	Have on-site farm that bulk of produce is sourced from

The map below shows the distribution of the aforementioned institutions that already have strong local sourcing programs underway. The majority of these institutions appear to be along the I-5 corridor in Siskiyou, Shasta and Tehama Counties, with several additional institutions on the West Coast in Humboldt County.



Restaurants

There are several restaurants that source local ingredients in Shasta County, according to the Eat Well guide.

Humboldt County, one of the two coastal counties in this region, has a growing farm to table movement. The county has a restaurant week in September and has officially dubbed the month *Local Food Month*. A recent article on the subject listed six upscale restaurants in the county that source local.³⁶

The table below highlights the restaurants currently sourcing local as listed in these two resources.

North State Region: Restaurants that Source Locally

Restaurant	Town	County	Cuisine
View 202	Redding	Shasta	Modern American
Woodside Grill	Redding	Shasta	American
Chipotle Mexican Grill	Redding	Shasta	Mexican – Fast Food
Folie Douce	Arcata	Humboldt	Mediterranean-French
Japhy's	Arcata	Humboldt	Asian Noodle House
La Trattoria	Bayside	Humboldt	Italian
Taste	Eureka	Humboldt	American
Brick & Fire Bistro	Eureka	Humboldt	Mediterranean
Restaurant 301	Eureka	Humboldt	American

Source: *Eat Well*; *Redwood Vacations*

There are undoubtedly more restaurants with local sourcing efforts that could be uncovered through additional research. The local sourcing efforts of these restaurants and others yet to be identified in the North State region is a key area for additional research, as this group of buyers could be an important customer base for the North State regional food hub.

The large markets that are within range of the potential food hub may also provide opportunities to sell to restaurants. For example, the San Francisco Bay Area is a renowned leader in the local food movement and has a strong group of farm to table restaurants across the metropolitan area.

The North State regional food hub would likely service restaurant buyers outside of the region through a distributor that provides metropolitan area restaurants with regionally sourced products. The next phase of research should further evaluate the local and regional food product distributors serving Reno, Sacramento and San Francisco Bay metropolitan areas.

LOCAL FOOD INITIATIVES WITHIN THE REGION

Local Food Hubs and Distribution Initiatives

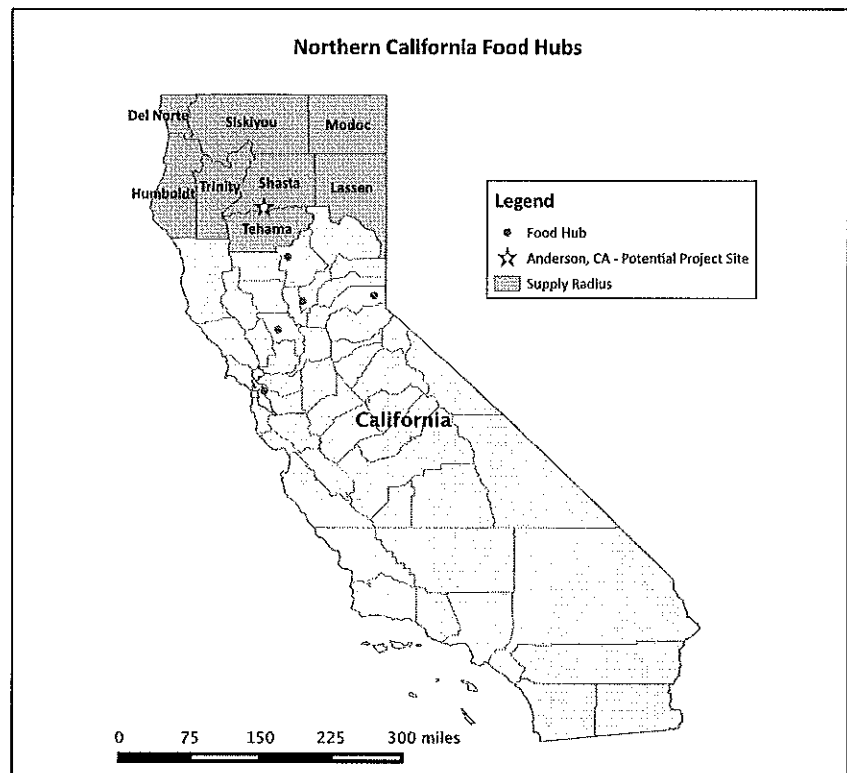
There are a number of existing food hubs serving Northern California. However, none of these are located within the eight-county North State Region.

The hub currently furthest to the north is the North Valley Food Hub in Chico, California. North Valley Food Hub is a virtual marketplace that facilitates the sale of local fruit and vegetables to wholesale buyers.

The map below shows the location of existing food hubs or ongoing food hub projects across Northern California. Given the distribution of these hubs and ongoing projects between the North State Region and the southern metropolitan

³⁶ (Redwood Vacations 2015)

markets of Sacramento and the San Francisco Bay Area, it will be important to evaluate the potential to collaborate with these food hubs to reach those markets most efficiently.



The table below provides details on the existing food hubs that are currently serving Northern California.

Existing Food Hubs in Northern California, Outside of North State Region

Hub Name	City (Distance from Anderson, CA)	Diverse Product Set	Offers Local	Source Identified	Notes
North Valley Food Hub	Chico (60 miles S)	N	Y	Y	Virtual hub, fruit & vegetables only
Next Generation Foods	Olivehurst (112 miles S)	N?	Y	Y	Sell to restaurants and retailers
Capay Valley Farm Shop	Esparto (130 miles S)	N	Y	Y	Primarily direct to consumer, but also sell to institutions. Products rotate each week, selection seems fairly limited
Mandela Foods Distribution	Oakland (200 miles SW)	N	Y	Y	Connected to Mandela Marketplace, produce only
Tahoe Food Hub	Alpine Meadows (200 miles SE)	N	Y	Y?	Produce only

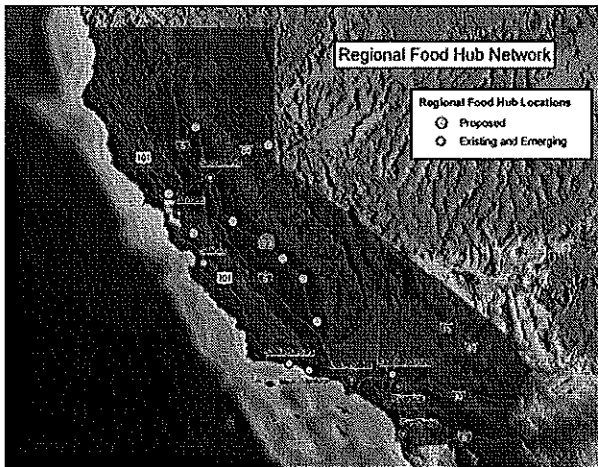
Recent Food Hub Studies in Northern California

In addition to the existing food hubs serving Northern California, in recent years there have been a number of additional food hub studies and projects in the region. These range from feasibility studies for a single food hub to research into

the potential for a food hub network that would increase local food distribution across the state. These initiatives are described below.

Sacramento Food Hub Feasibility Study (2015): The Sacramento Food Hub Feasibility Study was completed in 2015 and found that there is a need for a food hub serving the Sacramento area. The project estimated that although local production far outweighed demand in the region, just 2% of the food consumers ate was locally produced. This was attributed in part to a lack of infrastructure for small to medium farmers and underdeveloped market channels. The proposed food hub would aggregate produce, provide some processing services (i.e. fresh-cut, frozen), and distribute to wholesalers, retailers, and institutional buyers, among other customers. The Sacramento Food Hub Pro Forma analysis expects the hub to achieve positive cash flow in year five and to have a net cash flow of \$1.5 million by year eight.³⁷

California Network of Regional Food Hubs Study (2010): This study proposed an implementation plan for a statewide network of food hubs that would help to improve wholesale marketing opportunities for small family farmers and increase consumer access to local food across the state. The study not only took into account the location of existing food hubs, but also put forward potential locations for additional hubs that could feed into this network, as shown in the map to the left, created for the study. The northernmost of these proposed locations is just south of Tehama County, just outside of eight-county North State region. This placement suggests that the 2010 study identified need for a hub serving the North State region that could work within such a network. It is unclear what the current state of the food hub network is and whether active efforts are still underway to make this network a reality.³⁸



Source: CA Network of Regional Food Hubs Study

Surprise Valley Food Hub (Ongoing): The Surprise Valley Food Hub project is located in Modoc County and serves growers across the county and in Washoe County, Nevada. Currently, Surprise Valley is working to raise money and obtain a grant that would allow them to establish a formal food hub serving this region. The group has already completed a feasibility study and proof of concept for the project.³⁹

These projects represent potential opportunities for collaboration within the North State region and in nearby regions. It is also clear that stakeholders in the North State region are increasingly considering ways to better distribute locally produced foods and strengthen the local food system. It will be important to connect with these projects through primary research in order to better understand their next steps and ways in which their interests might align with those of a North State food hub.

Additional Local Food Studies Conducted in the North State

In 2013, Growing Local, Superior California Economic Development and Siskiyou County Economic Development Council launched a Shasta Cascade Farm Trail Survey to gather data on the needs and expectations of consumers, growers, ranchers and retailers in the North State region. A preliminary report published in 2014 presented a summary of survey completions at that time, shown in the table below.

³⁷ (Sacramento Area Council of Governments 2015)

³⁸ (Regional Food Hub Advisory Council 2010)

³⁹ (Surprise Valley Grown n.d.)

Shasta Cascade Farm Trail Survey Completions (Preliminary, 2014)

Producers (Growers & Ranchers)	Wholesale Buyers (Retailers)	Retail Consumers
62	32	108

Source: Shasta Cascade Farm Trail Survey Preliminary Report, Growing Local

The report presented preliminary results of the survey, including the following data on the demographics, needs and interests of these three categories of respondents.⁴⁰

Producers:

- 30% make 50-100% of their income from farming or ranching
- 60% interested in significantly increasing their income from agriculture if it could be done profitably
- 36% define local as North State, 38% define local as Shasta County
- Listed temporary help, market & advertising, packaging & distribution as top barriers to growth
- Top sales channels included on-site (over 60%), farmers market (over 30%), restaurants (approximately 30%) and stores (approximately 30%)

Wholesale Buyers:

- 59% define local as North State, 18% define local as Shasta County
- Ranked “grown/produced locally” almost evenly with “price”, “freshness and appearance” in likelihood to positively affect customers purchase decisions; “knowing the grower/rancher” was ranked lower
- 81% would be interested in purchasing and promoting locally grown or produced foods, or increasing the amount currently offered
- 89% felt their consumers would be willing to pay a price premium for locally grown or produced food, with 41% estimating a willingness to pay a 15% premium and 15% estimating a willingness to pay a 20% premium
- Over 90% expressed the following concerns with carrying local food products: availability in season, price, quality, seasonality of products

Consumers:

- 61% define local as North State, 26% define local as Shasta County
- Ranked “grown/produced locally” almost evenly with “price”, “freshness and appearance” in likelihood to positively affect customers purchase decisions; “knowing the grower/rancher” was ranked lower
- 94% said they would be willing to pay a price premium for locally grown or produced food, with 33% willing to pay a 15% premium and 25% willing to pay a 20% premium

Local Sourcing Initiatives

California is often considered a pioneer in the local food movement. However, the strength of local food distribution and the presence of local food initiatives varies significantly across the state, as indicated by the state’s Locavore Index rating.

The Locavore index takes into account each state’s per capita sales by farmers directly to consumers; along with per-capita numbers of farmers markets, community supported agriculture (CSAs), food hubs and the percentage of school districts with farm-to-school programs.⁴¹

⁴⁰ (Shasta Cascade Farm Trail Survey Preliminary Report, Growing Local 2014)

⁴¹ (Strolling of the Heifers 2015)

California ranked 36th in the 2015 Locavore Index, up from 38th in 2014. As shown in the table below, the state had approximately 761 farmers markets, 369 CSAs, 56% of schools participating in farm to school activities, 12 food hubs and \$4.38 in direct farm-to-consumer sales per capita in 2015.

California: Local Food Statistics

# Farmers Markets	# CSAs	Farm-to-School %	# Food Hubs	Direct sales /capita	Locavore Rank (out of 50)
761	369	56%	12	\$4.38	36th

Source: Locavore Index 2015

Many of these data points at face value compare well against other states in the country. California had the highest number of farmers markets, the third highest number of CSAs, and the fifth highest number of food hubs in the country in 2015. However, California also had the highest population per state at 38,802,500 in 2015. As a result, these data points paled in comparison to many other states when considered at the per-capita level, especially the direct farm-to-consumer sales per capita where California was ranked 27th.

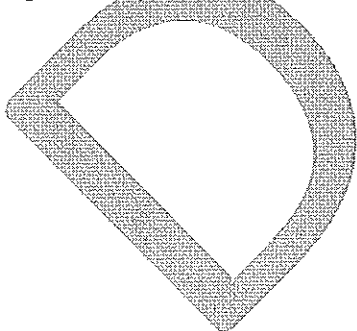
The Locavore ranking and accompanying data on local food consumption suggest that California has significant room to improve in terms of local food systems development across the state's dispersed population. More remote areas of the state which tend to have lesser presence of local food initiatives, such as the eight-county North State region, are likely to benefit from an increased focus on regional food distribution and to impact the state's overall performance in the index in future years.

North State Spotlight: Local Food Infrastructure and Initiatives

The eight counties of the North State region have a growing number of CSAs and farmers markets that are helping to connect producers directly with consumers. Secondary research revealed 19 CSAs across these counties, at an average of 2.4 CSAs per county.⁴² This is significantly lower than the state average of 6.4 CSAs per county. Humboldt County is home to 9 of those CSAs - more than half of those within the region, a trend that is mirrored in a heavier distribution of farmers markets within Humboldt County as compared to the rest of the region.

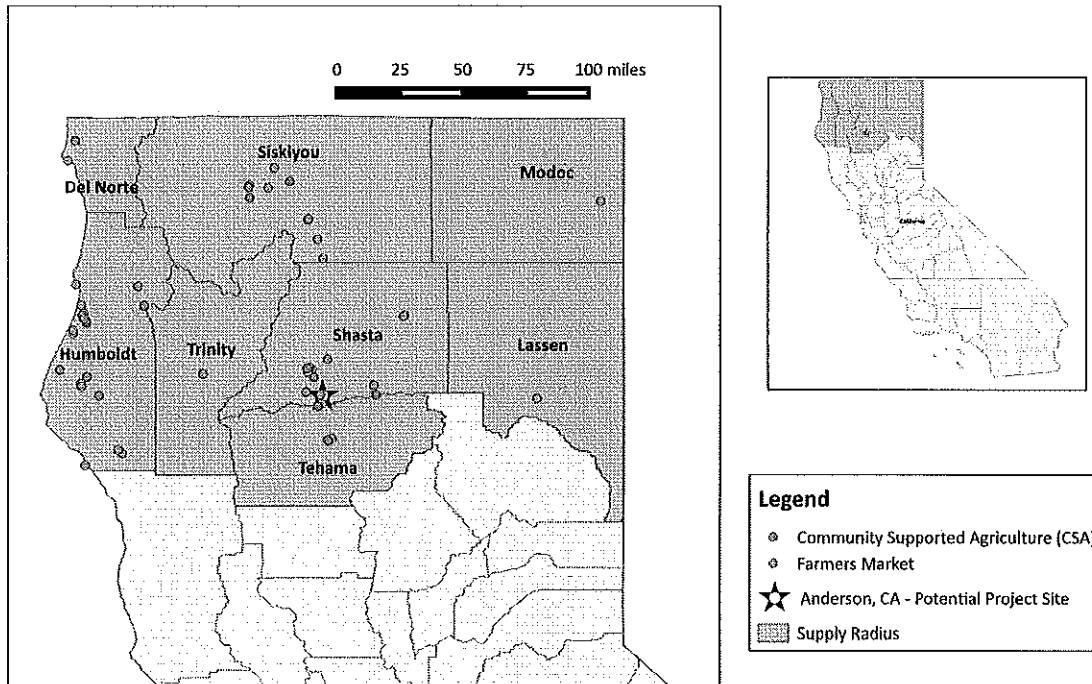
According to the USDA Local Food Directory, this eight county region is home to 42 total farmers markets. In addition to the 16 farmers markets located in Humboldt County, 12 can be found in Shasta County. The city of Anderson has 2 farmers markets and Redding has 6. There is at least one farmers market in each of these eight counties.

The image below provides a view of the farmers markets and CSAs across the region.



⁴² (Local Harvest 2016; Healthy Shasta 2013; USDA AMS 2016)

Farmers Markets and Community Supported Agriculture (CSAs) in North State Region



Source: USDA Local Food Directory; Healthy Shasta; Local Harvest

The table provides a count of farmers markets by county and/or city within the North State region.

North State Region: Farmers Markets and CSAs by County & City

Area	Number of Farmers Markets	Number of CSAs
Shasta County	12	5
Del Norte County	1	1
Humboldt County	16	9
Lassen County	1	-
Modoc County	1	-
Siskiyou County	7	3
Tehama County	3	1
Trinity County	3	-
Anderson, CA	2	-
Redding, CA	6	2

Source: Local Harvest 2016; Healthy Shasta 2013; USDA Local Food Directories 2016

It appears that Humboldt and Shasta counties have considerably more local food activity already in place. It may be worth identifying potential buyers in Humboldt County due to the high number of local food activities, including the countywide activities such as restaurant week and Local Food Month that occur there.

CONCLUSIONS AND KEY TAKEAWAYS

Anderson, California within Shasta County appears to be well positioned as a potential site for a food hub that aggregates and distributes agriculture-related products for growers in the eight-county North State region of California. This area is easily accessible by rail and by Interstate 5, the major commercial corridor that runs directly through Anderson. Major markets outside of the eight-county region are accessible within one day's drive, and the area is fairly well connected to the surrounding counties.

While production in the region is lower than in California's Central Valley, there are a large and diverse set of producers that operate across the eight counties, creating opportunity for a food hub to carry a diverse product set.

Currently, these counties are not being served by a food hub or traditional distributor that emphasizes local. There also appear to be very few processors that focus on the needs of small-medium producers in the region. It will be important to gather additional information on the primary needs of producers across this North State region in order to determine the services that would be most important for the food hub to provide.

The presence of farmers markets, CSAs, and farm to school programs in the region indicates a strong and growing consumer interest in accessing local food. Further, the ongoing food hub projects that have focused on this region suggest that a growing number of stakeholders are interested in ways to improve the access of regional farmers to larger wholesale markets.

Recommendations

As this project continues into the primary research phase, there are several important areas for additional research that have been revealed by this secondary research:

- **Product set to focus on in primary research:** Production in the region is varied and the food hub will need to make some critical decisions about the type of products it will focus on. This will depend in large part upon the types of products being demanded by wholesale buyers in the region and in nearby metropolitan markets, which the next phase of research should explore in depth. That said, the preliminary production and demand levels assessed in this secondary research recommend a greater focus on the following product categories: fruits, vegetables, nuts, and wild rice. One key barrier to further explore is the lack of produce distribution and processing infrastructure in the North State. Shasta County is the most important producer of wild rice in the state and production is also high in Modoc County, providing both supply and product differentiation reasons for further evaluation. Cattle, dairy, and fish should also be considered, but careful attention should be paid to the processing needs of these producers and the regulatory requirements associated with handling these products.
- **Production counties to focus on:** While there is agricultural production occurring in all eight of the counties included in the supply radius, five of these counties emerged as particularly important potential supply centers: Tehama, Siskiyou, Modoc, Humboldt and Shasta. Tehama County has the highest total value of agricultural production at over \$240M, and produces 93% of the region's fruit, tree nuts and berries. Siskiyou County has the second highest total agricultural production value at \$223M, and is the leading producer of vegetables in the region. Siskiyou is followed by Modoc County as the second highest producer of vegetables, and as mentioned in above, is an important producer of wild rice. Modoc also has the highest percentage of the county's workforce employed in agriculture at 15.60%. Humboldt has the 3rd highest total value of agricultural production at \$203M, the highest value of dairy production at \$73M, as well as the greatest number of organic farms. Finally, while Shasta County ranks fifth in overall production value, fruit production is second only to Tehama and the county is ideally positioned to host the food hub site based on intermodal freight access. It will be critical to successfully engage growers in these counties in interviews and surveying to evaluate their needs. Siskiyou, Shasta and Tehama counties are all crossed by I-5, making them ideal counties for initial distribution to a central food hub.

- **Demand markets to focus on:** Within the eight-county region, Humboldt and Shasta counties emerged as leaders in local food sourcing, and therefore interesting potential markets to examine further through primary research efforts. Additionally, the accessibility of major markets such as Reno, Nevada, Sacramento, and the San Francisco Bay Area make all three of these areas important potential markets for a food hub.
- **Status of food hub projects in development:** In the next phase of research, it is recommended that the team look for opportunities for collaboration with existing local food distribution projects in the region and in nearby metropolitan markets: Sacramento Food Hub, Surprise Valley Food Hub, California Food Hub Network.
- **Assess demand for processing:** Producer interviews and surveys should analyze the level of need for produce processing, as well as processing in other product categories. Demand interviews and surveys should assess buyer interest in purchasing fresh cut or frozen produce and other agricultural products.
- **Better understand profile of fishing operations in coastal counties:** Secondary research alone doesn't provide a clear picture of the needs of the fishing industry in Humboldt and Del Norte counties. For example, the Department of Fish and Wildlife does not report on the size or sales channels used by most fishing operations, therefore it is difficult to ascertain through secondary analysis alone, whether there may be an opportunity for a food hub to work with small fishing operations in order to improve distribution of local seafood.
- **Identify additional local sourcing efforts across buyer groups:** Through interviews and surveys, identify local sourcing efforts currently underway in these groups that may not have emerged through secondary research alone. Additionally, identify barriers currently preventing these buyer groups from sourcing local goods.

Next Steps

This secondary research memo is intended to lay the groundwork for the primary research phase and identify new directions for future research. This document will be refined as the product set is narrowed and the proposed services for the food hub are narrowed, in the meantime, it serves to provide a foundational understanding of trends surrounding agriculture and local food in the region.

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REQUEST FOR BIDS

Technical Assistance for the Northern Sacramento Valley Agriculture Industry Clustering & Consolidated Goods Movement Project

Pre-Bid Teleconference: 10:00am, Friday, November 18, 2016

Deadline to Submit Bid: 5:00pm, Wednesday, November 30, 2016

OVERVIEW

Shasta Regional Transportation Agency (SRTA) seeks a qualified consultant to provide technical assistance for the 'Northern Sacramento Valley Agriculture Industry Clustering & Consolidated Goods Movement Project'. The selected consultant will work with SRTA and Growing Local (a coalition of agriculture industry advocates in Shasta County and surrounding areas) to map select agriculture industry clusters located in the Northern Sacramento Valley (i.e. the counties of Shasta, Tehama, and Butte). Utilizing specified methodology, the selected consultant will then assess the role that transportation plays in the ability to compete successfully in the larger marketplace.

In addition to the consultant-led tasks, a representative from Growing Local will pursue a purchase and logistics agreement with a high-volume buyer in the Sacramento area. SRTA will model the project's effect on vehicle miles traveled and emissions modeling. Contributions from the consultant and project partners will be assembled into a final report by SRTA.

Note that this is a request for bids only – a full proposal is not required.

BACKGROUND

Shasta Regional Transportation Agency (SRTA) received a Strategic Partnerships Grant from the California Department of Transportation to study the feasibility and potential benefits of a goods and freight hub located in Shasta County. The purpose of the hub is to support the aggregation, wholesale brokerage, and transport of commodities within the North State and to external markets. SRTA contracted with New Venture Advisors to develop a business case for the hub, focusing on the North State's agriculture industry. A project kick-off meeting was held with agriculture industry stakeholders and the attached technical report was produced, detailing the North State's production clusters; processing capacity; wholesale buyer and distribution networks; demand for local foods; and opportunities for collaborative industry development. After performing initial stakeholder outreach and data analysis, it was determined that a bricks-and-mortar food hub would be premature without first increasing current production levels.

For an agriculture-based hub to be financially viable in Far-Northern California, industry leaders recommend giving 'ag-of-the-middle' producers (i.e. those between \$2,000 and \$100,000 in annual production) a reason to scale-up production and a way to reduce shipping costs. A strategy was put forth by project partners (Superior California Economic Development and Growing Local) to consolidate the collection and delivery of regional products to a high-volume buyer in the Sacramento Area. This approach is viewed as an interim objective to the ultimate goal of a physical facility at the center of a more localized economy. The project scope was amended to address this strategy – the end product being a plan for connecting at least two Northern Sacramento Valley agriculture production clusters to the Sacramento Food Bank or similar well-established partner(s). Preliminary discussions with prospective buyers have occurred, but the concept needs to be investigated further.

PREVIOUSLY COMPLETED DELIVERABLE:

Secondary Research Technical Memo prepared by New Venture Advisors, available at the following location:
<http://www.srta.ca.gov/bids.aspx>

PROJECT TIMELINE:

It is anticipated that work will begin in January and take six to nine months to complete.

DIRECTIONS FOR SUBMITTING A BID:

This is a cost bid request – a full formal proposal is not required. Consultants interested in assisting SRTA in completing the enclosed scope of work are invited to submit: 1) a brief overview of your firm and technical qualifications; and 2) a cost bid, broken down by work task, not to exceed \$50,000.

Deadline to submit: 5:00pm, Wednesday, November 30, 2016.

PRE-BID TELECONFERENCE:

To ensure the same information is available to all prospective bidders, questions regarding this procurement will be limited to a pre-bid teleconference scheduled as follows:

Time/Date: 10:00am, Friday, November 18, 2016
Dial-In #: (866) 906-9888
Participant Code 8514637

If you are unable to participate in the teleconference for any reason, please submit questions in writing to dwayne@srta.ca.gov prior to the teleconference. Minutes from the meeting will be provided upon request.

SCOPE OF WORK:

TASK 1 – IDENTIFY AGRICULTURE INDUSTRY POLLINATORS

- a) Develop screening criteria for evaluating potential agriculture industry pollinators – In consultation with project partners, devise an appropriate set of criteria for screening potential agriculture industry ‘pollinators’. A pollinator is a prominent figure within a geographic cluster of interconnected businesses and institutions. Screening criteria should address level of interest, qualifications, and capacity to function as an effective agent/catalyst for coordination among surrounding producers, suppliers, high-volume buyers, processors, technical service providers, transporters, and other relevant partners.
- b) Solicit potential agriculture industry pollinators and recommend a minimum of two for further consideration – In consultation with project partners, solicit potential agriculture industry pollinators, focusing on a small number of likely prospects located in the northern Sacramento Valley (counties of Shasta, Tehama, and Butte). Based on screening criteria from Task 1a, recommend at least two pollinators to serve as subjects for the mapping of agriculture industry clusters as described in Task 2. Two candidates have been tentatively identified, but there may be other interested entities that need to be evaluated and considered.

Deliverable(s): Technical memo documenting: 1) criteria for screening agriculture industry pollinators; 2) the solicitation of prospective agriculture industry pollinators; and 3) a one-page overview for each of the agriculture industry pollinators and the respective economic cluster in which they operate.

TASK 2 – MAP CLUSTER RELATIONSHIPS AND RESOURCES

- a) Develop and administer a snowball sample survey – In consultation with project partners, develop a survey for collecting detailed information from potential partners within each of the selected agriculture industry cluster identified in Task 1. The survey sample shall be based on referrals and relationship chains emanating from the selected agriculture industry pollinators (i.e. a snowball sample). Survey content should address the nature of business relationships within the cluster, the formal or informal nature of these arrangements, and the capacity/resources available to increase or expand business activity. At least 30 completed surveys will be needed to map the cluster networks as described in Task 2b. Given the sample size and how the information will be used, surveying should be administered directly in an interview fashion, allowing for open-ended discussion.
- b) Cluster mapping – Utilizing the sum of all information and insights collected from project partners and industry stakeholders, create visual maps illustrating: 1) the organizational relationships between prospective cluster participants (i.e. the existing formal and informal coordination of activities between producers, processors, brokers, distributors, buyers, etc.) and 2) the spatial relationship between cluster resources (i.e. production areas, storage facilities, processing facilities, etc.).

Deliverable(s): Technical memo documenting: 1) the results of the snowball sample survey; 2) a map illustrating the network of relationships relevant to each economic cluster; and 3) a spatial map illustrating the physical location of resources relevant to each cluster.

TASK 3 – ASSESS THE ROLE OF TRANSPORTATION IN REGIONAL ECONOMIC COMPETITIVENESS

- a) Evaluate delivery distance and operational scale as factors of economic competitiveness in food production within the northern Sacramento Valley (i.e. counties of Shasta, Tehama, and Butte) – Analysis should utilize Jacob Brimlow (jbrimlow@csuchico.edu) from the College of Agriculture at California State University Chico (or similarly qualified individual) and methodology developed by the University of Tennessee accessible via the following link:
<https://app.box.com/s/yant412h9kqvef12i1bsene3pahv0qmv>

Local data must be used and the methodology adapted or augmented as necessary to address the unique context and qualities of the study area, including the additional cost of delivery to the Sacramento area.

- b) Apply findings to clusters mapped in Task 2 – Analysis shall include the development and evaluation of alternative strategies for the efficient aggregation and delivery of commodities to the Sacramento area. Both current and future potential volumes shall be taken into consideration when developing recommendations.

Deliverable(s): Technical memo documenting all data, technical methodology (including adaptations or augmentations necessary for local application), findings, and the application of findings to the selected agriculture industry clusters.

TASK 4 – OPTIONAL WORK TASKS

- a) Technical assistance – Additional work may be requested via task order to supplement or supplant work being performed by SRTA and Growing Local (see below). The budget available for additional technical work task shall be the maximum project budget (\$50,000), less your cost bid for Tasks 1 through 3. Interested bidders are asked to provide an hourly fee schedule, organized by job classification.

ADDITIONAL WORK BEING PERFORMED BY SRTA AND GROWING LOCAL:

- a) Development of a purchase and logistics agreement between cluster pollinators and the Sacramento Food Bank or similar well-established partner(s) – To be facilitated and prepared by Fred Schluep of Growing Local (www.growinglocalshasta.org).
- b) Travel and emissions modeling – To be performed by SRTA in partnership with Caltrans in order to measure the project's impact on the regional roadway network and associated greenhouse gas emissions.
- c) Final report – To be prepared by SRTA. The final report will integrate all work products completed by New Venture Advisors, the new consultant, and project partners.